## **PROJECT OVERVIEW**

The City of Springfield is updating the **Community Development Code following** the adoption of Forward SGF. This update will align the Subdivision Regulations and **Zoning Regulations with the intent of the** community's planning efforts and adopted policies. The Community Development Code update process is driven by Forward SGF's overarching theme: Quality of Place.

## **ENGAGEMENT PROCESS**

To facilitate meaningful, effective, and efficient engagement for discussions regarding changes to the Community Development Code, the engagement groups outlined on the flowchart to the right have been organized. The groups will gather throughout the process to discuss development issues: standards and procedures, as well as approaches to implement the policies of Forward SGF the modifications to the Community Development Code. We encourage participation in the process, and more information about opportunities to engage can be found on the city's website at www.forwardsgf.com/initiative3.

## **PROJECT PROCESS & SCHEDULE**

**Quality of Place** 

**Forward SGF Fiscal Impact Analysis** 

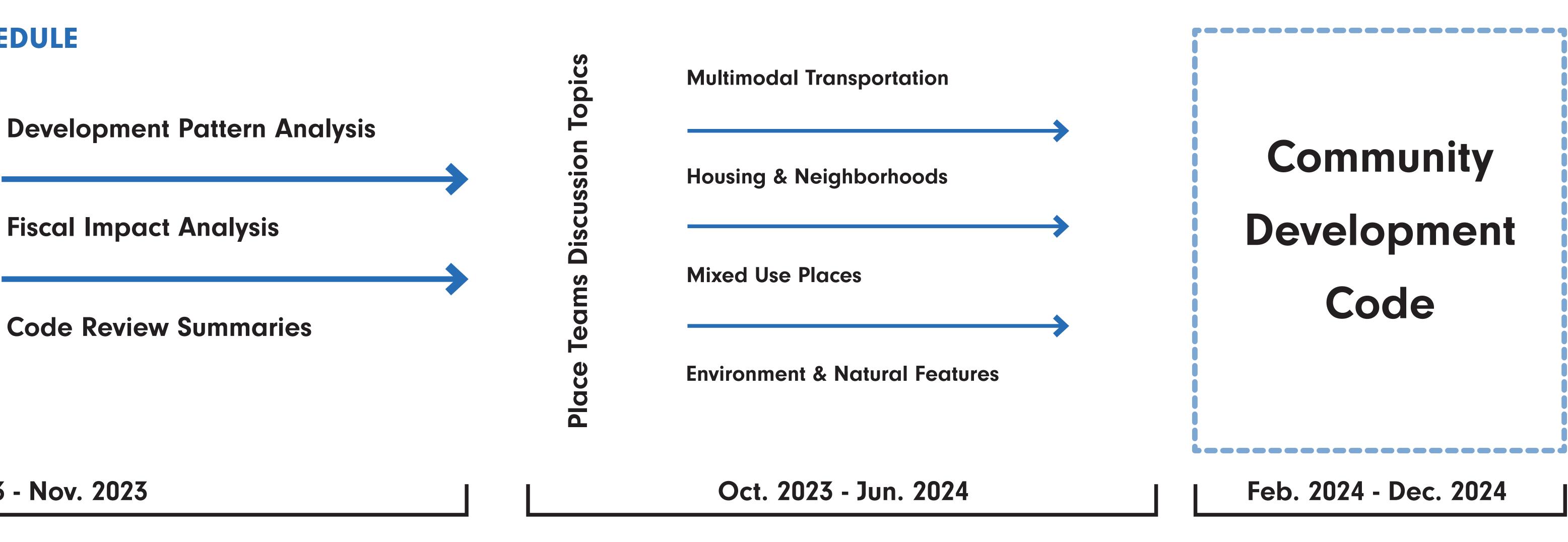
**Code Review Summaries** 

Jul. 2023 - Nov. 2023

**Analysis Phase** 

**Community Development Code Update** 

## **PROJECT OVERVIEW**



**Discussion Phase** 





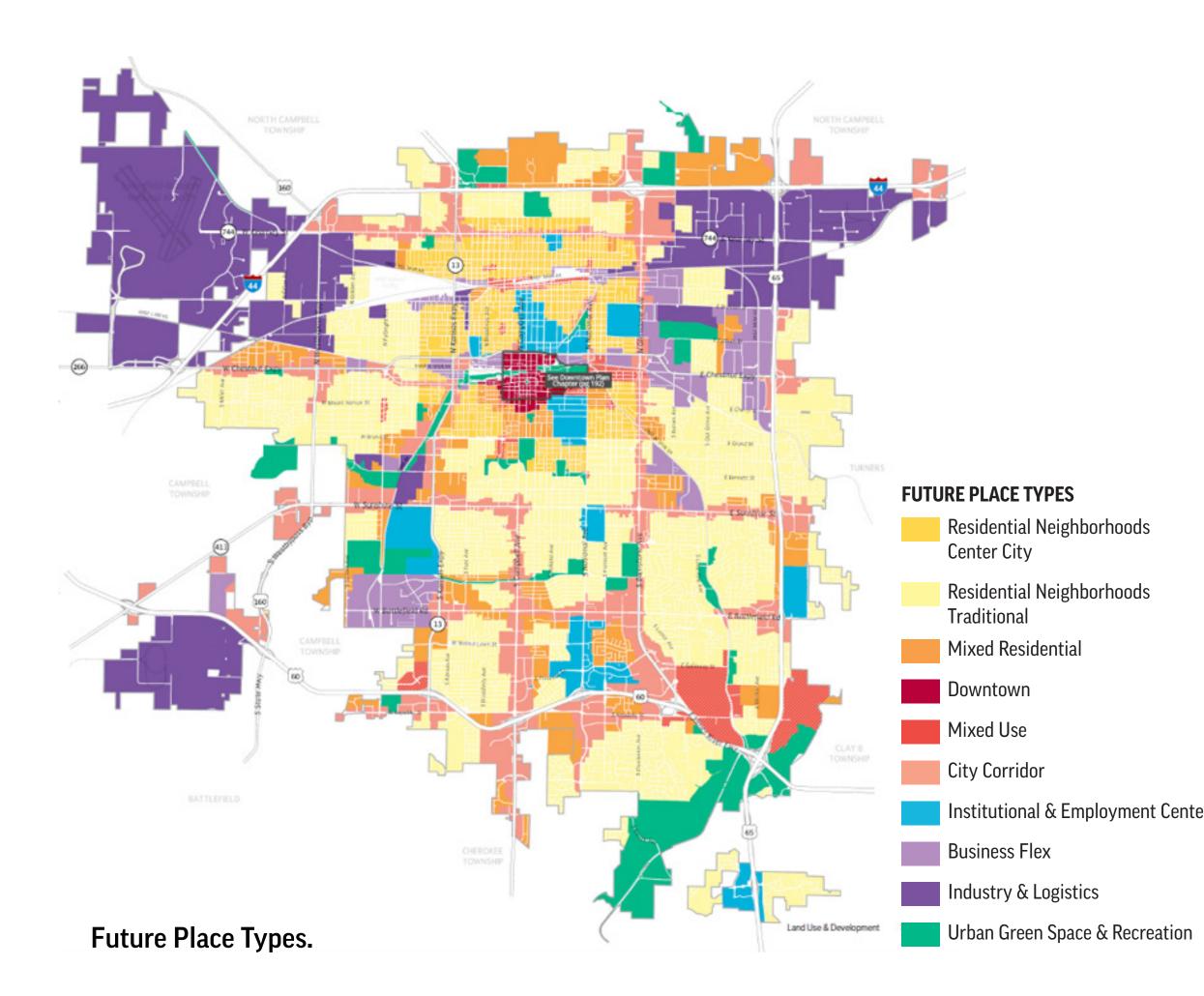
## **Code Drafting Phase**



The following principles come from the city's RFP for this project and from the Forward SGF plan. They are the primary objectives for the Development Code Update and are used to guide the direction and evaluation of this project.

## **1. IMPLEMENT FORWARD SGF AND QUALITY OF PLACE**

- Coordinate land use and physical development patterns to the 10 Place Types (see below).
- Emphasize community design (public space, open space, landscape, buildings, and sites)
- Development Standards based on community design typologies:
  - . Street Types
  - Open Space / Civic Space Types
  - Frontage Types
  - Building Types



## **Community Development Code Update**

# **GUIDING PRINCIPLES**



FORWARD SGF 2040 Comprehensive Plan



**Street typology - Mixed Use Street** 



**Street typology - Neighborhood Connector** 

## 2. IMPROVE USABILITY - CREATE A USER-FRIENDLY CODE

- Organization Better and more logical organization of topics
- Format Consistent heading / subheading structure and appearance

## **3. RAISE EXPECTATIONS AND STREAMLINE PROCEDURES**

- Simplify and focus on the basic, essential standards to raise the bar for development.
- Have clear decision criteria for every development application – applicability (when), criteria (what/why); specific steps (how); effect of decision (what does it mean...)
- Consider the most effective and efficient

## **4. PROVIDE FLEXIBILITY**

- Use intent and design objectives (nonregulatory) to guide discretion and inform decisions.
- Develop standards with acceptable ranges (built in flexibility) or administrative modifications (anticipated flexibility with design strategies and criteria).







- Plain language Eliminate legalize / use simple statements and plain language style
- Graphics & Tables Replace text with tables; support with illustrations

process state law will allow (don't use process to substitute for having standards or delegating decisions to professionals.)

- Include expedited procedures to review options and consider alternatives (non-variance)
- Clear delegation of authority (passing down) with accountability / appeals (passing up)



## INTRODUCTION

Springfield's development codes were last comprehensively updated in 1956 (subdivision regulations) and 1995 (zoning ordinance). Since this time many changes have occurred in the community and several amendments and updates have been made to address issues; however, as a result the code has become fragmented and complicated to enforce and interpret. This project presents the unique opportunity to consider development, design, and procedures in a comprehensive manner.

## **OUR CHARGE**

### **IMPROVING STANDARDS FOR:**

- Better conditions for small, neighborhood-serving businesses to open, expand or adapt.
- The availability of a wider range of small-scale and / or multi-unit housing types in more locations (i.e. low-scale "missing middle" housing in mixed-density walkable neighborhoods)
- Street design that is more pedestrian- and cyclist friendly.
- Basic neighborhood and community design and performance  $\bullet$ standards that allow more things to mix, integrate, or transition in a compatible way.

### AND

### **ELIMINATING STANDARDS THAT:**

- Create artificial or arbitrary barriers to certain types of housing or neighborhood serving businesses.
- Over-burden incremental, infill, or rehabilitative development with standards or procedures more applicable to large-scale or "green field" development.
  - Unintentionally prohibit development at the expense of reinvestment that improves circumstance.
- Mandates for streets that prioritize high-volume, high-speed, and/or dangerous conditions for people outside of vehicles.



**Community Development Code Update** 

# DEVELOPMENT CODE OVERVIEW

## WHAT WE DID

### Administration & Procedures

- Add flexibility to the site plan process with defined modifications and improved criteria and improve other related administrative approvals.
- Established two tiers rezoning actions and criteria conditioned on a specific site plan (similar to current COD process) and / or open to all options in the proposed zoning districts.
- Refined Planned Zoning Processes to focus on large scale plans but based plans and any proposed code deviations on base zoning districts development and design standards.

### Subdivision Regulations

- Develop four distinct street design typologies for different applications within Place Types and improve connectivity standards for different contexts Simplify the required improvement section so it is clear to potential applicants
- what improvements are required and when.
- Account for the appropriate degree of flexibility for handling improvement requirements and timing differently in specific but anticipated circumstances.

### **Uses & Zoning Districts**

- Generalized land uses based on common characteristics for increased flexibility; distinguished categories based on scale and intensity for consistency with context and Place Types.
- Consolidated all zoning districts and uses into a single table for easy reference and comparison.
- Consolidated zoning districts to simplify the development code and allow better alignment with the Place Types.

### Housing

- Created a building types approach with a focus more on building form and scale, and relation of buildings to lot size, and less on density.
- Accounted for a wider variety of housing, including a full range from small houses, to missing middle (small-scale multi-unit buildings), small and medium scale apartment and mixed-use buildings, and large multi-family complexes.
- Allowed a wider variety of compatible scale housing options in most districts (except R-SF) and promote a mix of different types for diversity within mixeddestiny or mixed-use neighborhoods and Place Types.





- Emphasized design and neighborhood character with standards that focus on "human scale" patterns; neighborhood streetscapes, and building / lot frontages.
- Promoted innovative housing patterns and alternatives including the courtyard, cluster and small format housing types.

### Nonresidential Development

- Refined the scale of development in small-scale, pedestrian-oriented, or urban districts to enable development appropriate to the context.
- Shifted from use-based regulations to standards focused on scale, format, and design.
- Emphasized Place Types and placemaking through context-appropriate design standards based on frontage design, building design, and open space design.
- Developed a strategy to accommodate past overlay and conservation districts.

### Parking

- Optimized parking standards through a variety of methods including shared parking, on-street credits, and administrative reductions within different contexts.
- Improved parking design to reduce visual and environmental impacts and coordination with streetscapes, frontages, and building design.

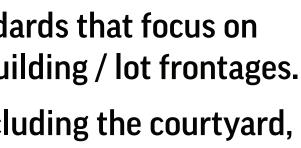
### Landscape & Site Design

- Improved civic image and public space design with a focus on streetscapes, frontages, and active social spaces.
- Elevated incorporation of natural design elements into sites and projects, prioritizing native or regionally appropriate species through a right plant / right place strategy.
- Created flexibility in the application of landscape standards through the creation of a plant budget that allows flexible and performance based design.

### Signs

Simplified, clarified & legalized the sign code while maintaining comparable standards to the existing.





## **CODE FRAMEWORK & ARTICLES** Organization of The Code

	1.01	Title	Standards for the residential development including 5.01
Legal foundations and technical elements of the code, including purposes, interpretation, jurisdiction, and authority under the code. This article is useful for those who use the code daily, or when questions on general applicability of the standards arise.	1.01 1.02 1.03 1.04 1.05 1.06 1.07	Purpose Applicability Administration Interpretation Nonconformities Enforcement	Iot and building standards for a range of residential building types and design standards to allow buildings to contribute to common characteristics of neighborhoods, such as streetscape and frontage design, building design, and open space design. This article is useful to anyone considering improvements to residential property, and particularly designers who5.02 5.03
Article 2. General Provisions			deal with details of how a project compliments its surroundings.
Applicability, process, criteria, and effects of all decisions made under the development code. This article is useful for anyone who may become involved in a development application, including applicants, city staff, public officials, or interested stakeholders.	2.01 2.02 2.03 2.04 2.05 2.06 2.07 2.08 2.09 2.10	General - All Applications Plats Site Plan Conditional Use Permit Rezoning Planned Zoning Variance Appeals of Administrative Decisions Text Amendment (Code) Vacation of ROW & Easement	Article 6. Nonresidential Development & DesignStandards for nonresidential development, including lot and building standards for nonresidential districts and design standards that focus on how projects relate to their specific district, block, and site, such as streetscape and frontage design, building design, and open space design. It is useful to anyone considering improvements to nonresidential property, and specifically designers who deal with details of how a project compliments its surroundings.6.01 6.02 6.03
Article 3. Subdivision & Community Design			Article 7. Access & Parking
Coordinates development across different areas; ensures that all lots and blocks fit into the bigger picture development patterns and are served by public services; and promotes civic design of streets and open spaces. This article is useful to anyone considering dividing land, development professionals responsible for design and construction of larger projects that impact the public realm, and city staff and public officials charged with implementing civic design policies.	3.01 3.02 3.03 3.04	<section-header></section-header>	Standards to improve access for various modes of transportation, including pedestrian, bicycle, and vehicles; balance potential competing interests associated with streetscape design, access, parking, and internal circulation; and reduce negative impacts of these areas. This article is most useful to designers who deal with details of how a project fits into its surroundings or engineers who are responsible for site layout, function, and mitigating impacts of development and accessory facilities.7.01 7.02 7.03 7.04 7.03 7.04 7.05 7.05
Article 4. Zone Districts & Uses	1		Article 8. Landscape & Site Design
Standards for the use of land and buildings in specific districts or locations that correspond to the Place Types in the comprehensive plan and address compatibility through the scale, format, and types of uses. This article is useful to landowners and developers pursuing individual projects, and to city staff and public officials reviewing projects for conformity with long range plans or potential impacts on adjacent areas.	4.01 4.02 4.03 4.04 4.05	Establishment of Districts Permitted Uses (Use Table) Specific Use Standards Accessory Uses District Performance Standards	Standards for the design of unbuilt portions of sites, addressing living landscape and aesthetic hardscape for distinct components of sites including streetscapes, frontages, parking areas, buffers, open space, and other unbuilt portions of the site. It is most useful to designers who deal with details of how a project fits into its context or landscape architects who are responsible for site design, installation specifications, and the performance and survival of landscape areas.8.01 8.02 8.03 8.03 8.03 8.04 8.05 8.05

**Community Development Code Update** 

# DEVELOPMENT CODE OVERVIEW





oility ment & on Standards ry Uses Performance

bility ment & on Standards nity Design Plan

### bility

Parking Design ive Compliance

oility Landscape & Screens ecifications Lighting ations

### Article 9. Signs

Standards for any sign on property that is potentially	9.01	Ir
visible from the right-of-way, public areas, or adjacent	9.02	A
sites, and categorizing signs into general sign types	9.03	Ε
with basic standards for each type (size, quantity,	9.04	Ρ
location) and design standards for some specific	9.05	S
sign types. It is most useful for business owners		S
considering how to manage their property and identity,	9.06	S
or to anyone considering posting a message on their		S
property.	9.07	G
		-

	- · P
9.03	Ex
9.04	Pe
9.05	Sta
	Się
9.06	Sta
	Się
9.07	Ge
	Sig
9.08	De
9.09	Alt

### **Article 10. Supplemental Standards**

Topic-specific standards that apply city-wide regardless of the zone district or which have more complex, issue- specific regulations and do not integrate well with	10.01 10.02 10.03
the other generally applicable districts, standards, or procedures. This article is used only when a project	
addresses one of these specific topics. [Note: as of	10.04
adoption in 2024, this article only includes the Airport	10.05
Overlay, Landmarks Designation, Marijuana Uses, Telecommunication Facilities, and Short-term Rentals.]	10.06

### **Article 11. Definitions**

An aid to interpret all articles in this code, organized under defined terms (terms of art with a specific given meaning); description of uses (descriptions of the type, scale, and nature of general land uses); and a glossary of architecture and design terms (used to interpret and apply the discretionary or design-oriented standards). It is useful for anyone considering how to interpret a specific provision in the development code.

11.01	De
11.02	De
11.03	De
	Te

The SGF Development Code is located in **Chapter 36** of the Municipal Code.

For more information about the **Community Development Code** Update, scan the QR code:



### Intent

Applicability xempt Signs ermitted Sign Allowance tandards for General ign Types tandards for Specific ign Types eneral Standards - All gns esign Guidelines **Alternative Sign Plans** 

### Airport Overlay Landmark Designations Wireless Telecommunications

Facilities Child Day Care Marijuana Facilities Short Term Rentals

> escription of Uses efined Terms esign & Architecture erms



## **APPLICATION OF CODE**

The application of development codes ensures orderly and efficient land use, guiding projects from initial planning to construction. This process typically involves three major steps: **platting**, **zoning**, and **development and design**. Each step ensures compliance with local regulations, aligning projects with community goals and standards. Permits can be obtained upon successfully completion of these steps.

	E	Eligible A	pplicant			Notice Pre-developm					t Review & Decision			
Application	Owner	Staff	P&Z	СС	Pub	Mail	Post	Staff Meeting	N'hood Meeting	Staff	P&Z	СС	BZA	Protes
Administrative Subdivision (2.02.B)	~							0		D	А			
Major Subdivision – Preliminary Plat (2.02.C)	~				•			•		R	R/PH	Ac / A		
Major Subdivision – Final Plat (2.02.D)	~							0		D	А			
Site Plan – Administrative (2.03)	~							0		D	А			
Conditional Use Permit (2.04)	~							•		R	D/PH	А		
Rezoning (Map Amendment) (2.05)	<ul> <li>✓</li> </ul>		✓	✓				•		R	R/PH	D/PH		Х
Planned Zoning + Regulating Plan (2.06)	<ul> <li>✓</li> </ul>		✓	✓						R	R/PH	D/PH		Х
Variance (2.07)	<ul> <li>✓</li> </ul>							0					PH/D	
Appeal of Administrative Decision (2.08)	<ul> <li>✓</li> </ul>	~	✓	✓									PH/D	
Text Amendment (2.09)		~	✓	✓	•					R	R/PH	D/PH		
	✓ = Eligi	ible to init	iate appli	cation		licant's op		s Discretion		D = Decis A = Appe Ac = Acce	al of Prior De		Dedicatio	ns

**Community Development Code Update** 

# **DEVELOPMENT CODE OVERVIEW**

### **Major Subdivision**

- Preliminary Plat
- Final Plat

### **Administrative Plat**

- Lot split
- Lot line adjustment
- Minor subdivision
- Less than 5 lots

Rezoning Planned Zoning Dist **Conditional Use Perm** 

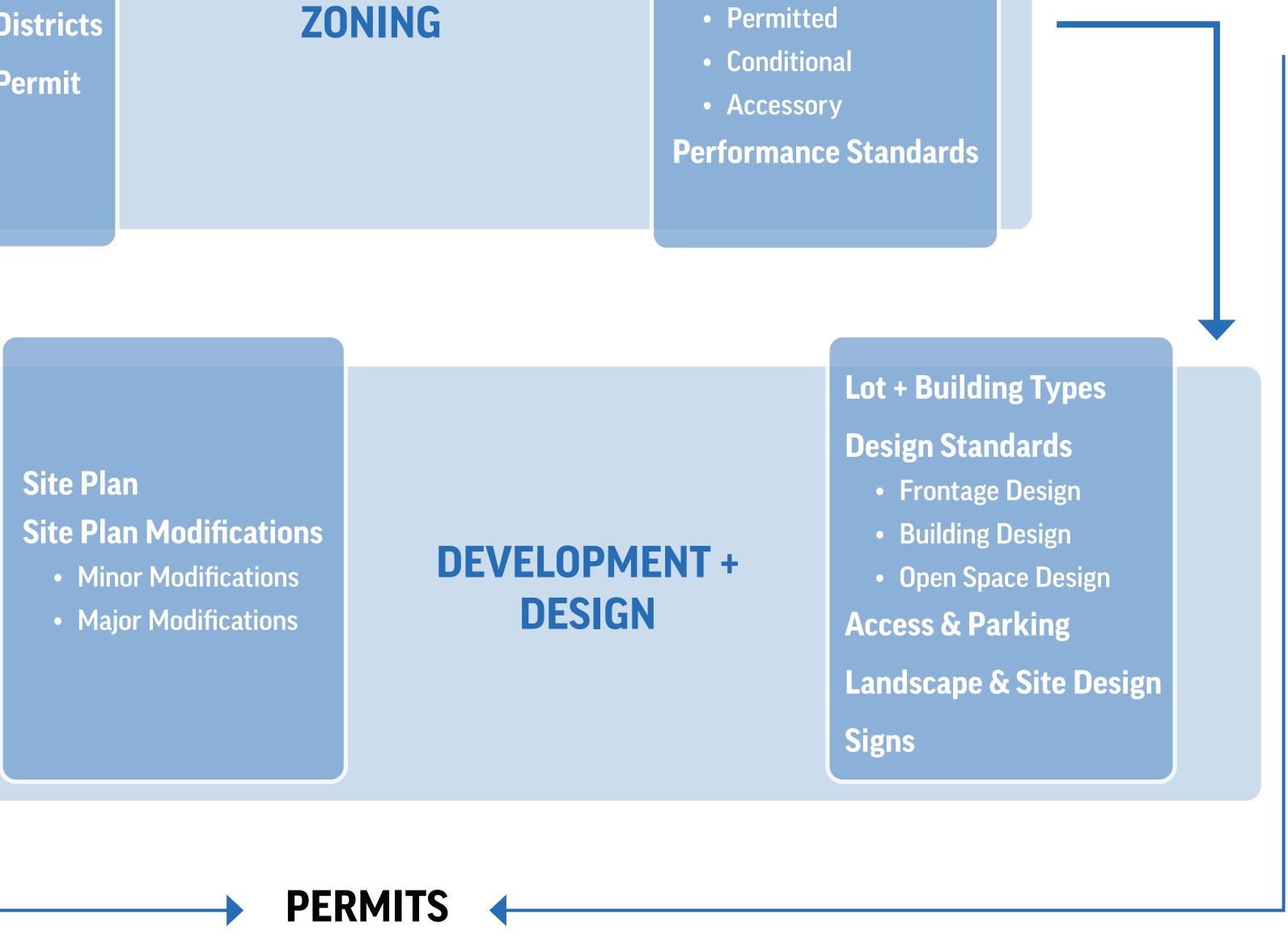




## PLATTING

Street Network + Design Туре **Blocks + Connectivity Open Space** Lots + Access

ricts nit	Districts Uses • Permitted • Conditional • Accessory Performance Standards
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## INTRODUCTION

Forward SGF recommends a more general and flexible approach to land use and greater mix of uses within zoning districts. This flexibility of use is balanced with reliance on design and development standards (scale, form/ format, frontage and site design) or performance standards (either district performance standards or specific use standards) to promote compatibility. Procedurally, this is supported through an improved site plan review process or conditional use process to address any site or project-specific issues. While the current development code is specific in defining uses and development standards, the draft development code is general regarding use and specific regarding design, with flexibility afforded through the application of standards, or through a discretionary review process. To achieve this type of code several key changes were made.

- **Generalized Land Uses** land use definitions were generalized, condensed, and refined, by scale of use in some cases. (Article 4)
- **Refinement of the Zoning Districts** zoning districts were compared for similarity to uses allowed in the current code and for similarity between different districts. Some districts, with little or no distinctions in uses or development standards were combined; other districts (such as the O and LB districts) placed greater emphasis on smaller-scale and neighborhood-serving uses and formats. (Article 4
- Creation of residential and nonresidential development and design standards to achieve compatibility of development through site and building design. (Articles 5 & 6)
- **Redefine the Planned and Overlay District Approach** distinctions were made between limited flexibility in the administrative review (site plans), discretionary reviews (conditional use permits or major site plan modifications), and planned development (conditional rezoning or planned zoning districts. (Article 2)

The intent of these changes is to create certainty of development specific to the different context of Springfield, but allow flexibility in accomplishing the desired outcomes, by placing increased importance on the design of public space and development.

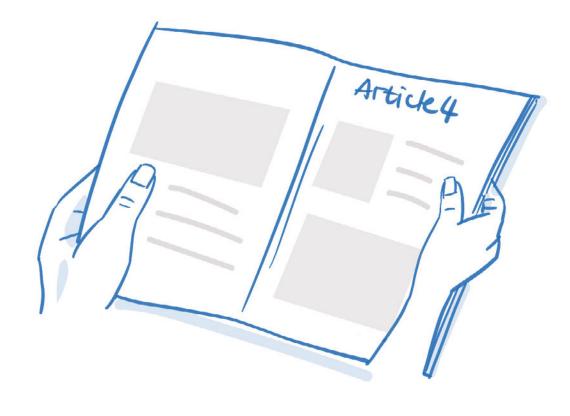
**Community Development Code Update** 

# **USES & DISTRICTS**

## **TABLE OF USES - Draft Code**

se esidential Uses [See Article 5 for Residential Development & Design	R-SF	R-MX1	R-MX2	R-MX3	RMHC	C-MX1	C-MX2	23	gc	G	TIC	WH
		ards]										
lousehold Living – One-unit Dwelling	Р	Ρ	Р	Ρ	Ρ							
lousehold Living – Multi-unit Dwelling		P	P	P		C	C	C	C			
lousehold Living – Live-Work Dwelling		C	P C	P C		P	P	P	C			
lousehold Living – Mixed-use Dwelling lousehold Living – Accessory Dwelling			C		ection 4							_
xisting Residential		<u> </u>		P		P	10003	P	P	P	Р	F
iroup Living – Group Home, Residential	P	P	Р	P	Р							
roup Living – Group Home Custodial			Р	Р				Р				
roup Living – Boarding House Small (3-11 capacity)		С	С	Р		С		Р	Р			
roup Living – Boarding House Large (12+ rooms)			С	Р						Р		
roup Living - Dormitory				С						Р		
ivic Uses	_											
ssembly – Small (<400 capacity; < 2.5 ac.)	Р	P	Р	Р	Р	Ρ	Ρ	Ρ	Ρ	P	Ρ	
ssembly – Medium (400 – 800 capacity; < 4 ac.)		С	Р	Р		С	Ρ	Ρ	Ρ	Р	Ρ	
ssembly – Large (> 800 capacity)				С			С	Р	Р	C	Р	
emetery								Р	Р	Р	Р	P
rematorium											Р	
ultural Facility – Art Gallery, Museum, Library	С	С	С	С	С	С	Ρ	Р	P	P		
intertainment Venue – Small (< 1K capacity)							Ρ	Р	Р	Р	Р	
ntertainment Venue – Medium (1K – 3K capacity)							Ρ	Ρ	P	P	Ρ	
ntertainment Venue – Large (>3K capacity)								Р		P		
uneral home and mortuary (accessory crematorium)						С	Ρ	Ρ	Р		Р	
pen Space – Athletic Fields												
pen Space – Open & Civic Space (see Section 3.02)	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	P
pen Space – Recreation Center & Grounds	Р	Р	Р	Р	Р	Р						
ublic Safety - Community Correctional Facility												C
ublic Safety - Jail							-	-		C		C
ublic Safety – Police & Fire Station	P	P	P	P	P	P	P	P	P	P	Р	P
chool – College / University			-	-				P		P		
chool – Primary / Secondary	Р	Р	Р	Р			P	P	-	P		
chool – Vocational Business							P	P	P	Р		
chool – Vocational Industry or Trade					_		С		С		Р	P
ransportation - Airport							~	-		P	-	F
ransportation – Commercial Parking Lot							С	P	P	Р	P	P
ransportation – Bus Station								Р	Р	0	Р	-
ransportation - Heliport				_						С		P
ransportation – Motor or Rail Freight Terminal			-	С	0	Р	-	P	Р	P	Р	P
ttility – Minor Itility - Major	С	С	С	C	С	Р	Р	P	P	C	C	P
tility – Wireless Communication Facilities (See Section 10.03)	С	С	С	С	С	P/C	P/C	P/C	P/C	P/C	P/C	F
nimal Care / Sales – General (5K – 10K; limited boarding) nimal Care / Sales – Heavy (>10K; boarding (or outdoor care)							P C	Р	P C		P P	P
aycare – In-home / Accessory (See Chapter 36, Article XI)	Р	P	Р	Р	Р							
aycare – Commercial (See Chapter 36, Article XI)			С	С		Р	Ρ	Ρ	Ρ	P	Р	
Intertainment and recreation – Small (< 5K)				C		Р	P	P	P	P	Р	P
Intertainment & Recreation – Medium (5K – 10K)	-	-					P C	P C	P	P C	P	P
intertainment & Recreation – Large (10K – 50K) Intertainment & Recreation – Complex (> 50K)							U	c	P	C	P	P
Intertainment & Recreation - Outdoor								0	С		c	c
ood & Beverage Establishment – Small (< 3K, or < 10% of mixed						_		-				-
se project)				С		Р	Р	Р	Р	Р	Р	
ood & Beverage Establishment – General (3K – 8K)				1		С	Ρ	Ρ	Ρ	?	Р	
ood & Beverage Establishment – Large (> 8K)							С	Р	Р	?		
odging – Bed and Breakfast (<5 rooms)	С	С	С	Р		С	Ρ	Ρ	Ρ	С		
odging – Small / Inn (5 – 12 rooms)						С	Ρ	Ρ	Ρ	Ρ	Ρ	
odging – Hotel / Motel, Medium (13 – 80 rooms)							Р	Р	Р	Р	Р	
odging – Hotel / Motel, Large / Conference Center (>80 rooms)							С	Р	Р		Р	
odging – Short-term Rental (See Section 10.05)	Р	Р	Р	Р	Р	Ρ	P	P	Ρ	Р	Ρ	P
Iarijuana & Medical Marijuana Uses (See Section 10.04)							Ρ	Ρ	P/C		P/C	P/(
Iedical Services – Small (<10K)				С		Ρ	P	P	P	P	Р	
fedical Services – Medium (10K – 30K)				-			Р	P	P	P	Р	
Iedical Services – Large (30K – 100K)								P	P	P	Р	
Medical Services – Campus / Complex (> 100K)				0				P	C	P	D	
office – Small (<10K)				С		P	P	P	P	P	P	
Office – Medium (10K– 30K)						?	P	P P	P	P P	P P	
office – Large (30K – 100K)							P	P	P	P	P	
office – Campus / Complex (100K+) Personal Service Small (<5K)				С		P	Р	P	P	P	P	
ersonal Service, - Small ( <sk) Personal Service – Medium (5K – 10K)</sk) 				V		r	P	P	P	P	P	
Personal Service – Medium (SK – TOK) Personal Service – Large (10K+)							P	P	P	P	P	
Residential Care – Large (10(+)			С	С		?	P	?	2	P		
Residential Care – Transitional Housing	С	С	C	C	С	•			C		С	С
Pesidential Care – Transitional Flousing	-		-	-	-			С	C		C	C
Residential Care – Treatment Facility								P	C	Р	P	P
				С		Ρ	Р	P	P	P	P	
letail – Small (<5K or < 10% of mixed-use project))						С	Р	Р	Р	Р	P	
							Р	Р	Р		Р	
etail – Small (<5K or < 10% of mixed-use project))									Р		Р	
etail – Small (<5K or < 10% of mixed-use project)) letail – Medium (5K – 10K)						Р	Р	Р	Р		Р	
etail – Small (<5K or < 10% of mixed-use project)) etail – Medium (5K – 10K) etail – Large (10K – 50K)								1000	Р			
etail – Small (<5K or < 10% of mixed-use project)) etail – Medium (5K – 10K) etail – Large (10K – 50K) letail Extra Large (50K+)							Ρ	P			P	
etail – Small (<5K or < 10% of mixed-use project)) etail – Medium (5K – 10K) letail – Large (10K – 50K) letail Extra Large (50K+) letail – Grocery Store, Small (< 10K)							P C	P C	P		P	
tetail – Small (<5K or < 10% of mixed-use project)) tetail – Medium (5K – 10K) tetail – Large (10K – 50K) tetail Extra Large (50K+) tetail – Grocery Store, Small (< 10K) tetail – Grocery Store, Medium (10K – 40K)						С		1			1	P
Tetail – Small (<5K or < 10% of mixed-use project))						С	С	С	Р		Р	
tetail – Small (<5K or < 10% of mixed-use project))						С	С	С	P P		P P	P
tetail – Small (<5K or < 10% of mixed-use project))				C		c c	С	С	P P P	2	P P P	P
Tetail – Small (<5K or < 10% of mixed-use project))				C			C C	C C	P P P C	2	P P P C	P P
tetail – Small (<5K or < 10% of mixed-use project))				С			C C P	C C C	P P P C P	-	P P C P	P P P
tetail – Small (<5K or < 10% of mixed-use project))				C			C C P	C C C	P P C P P	-	P P C P P	P P P
tetail – Small (<5K or < 10% of mixed-use project))				С			C C P	C C C	P P C P P P	-	P P C P P	P P P P P
tetail – Small (<5K or < 10% of mixed-use project))				С		С	C C P C	C C C C	P P C P P P C	?	P P C P P P	P P P P

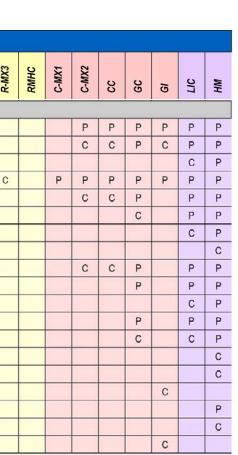
Table 4-3: Permitted Uses				
P = Permitted use C = Conditional use permit <b>Use</b>	R-SF	R-MX1	R-MX2	CVIII C
Industrial Uses				
Industrial & Business Services – Limited (< 10 vehicle fleet)				
Industrial & Business services – General (10 to 25 vehicle fleet)				
Industrial & Business Services – Heavy (> 25 vehicle fleet)				
Manufacturing – Limited / Artisan (<10K)				(
Manufacturing – Small (10K – 30K)				
Manufacturing – Medium (30K – 100K)				
Manufacturing – Large (> 100K)				
Manufacturing – Heavy (any size)				
Warehouse & Storage – Indoor, Small (<20K)				
Warehouse & Storage – Indoor, Medium (20K – 100K)				
Warehouse & Storage – Indoor, Large (> 100K)				
Warehouse & Storage - Outdoor, Small (< 2.5 ac.)				
Warehouse & Storage – Outdoor, Large (> 2.5 ac)				
Warehouse & Storage - Chemicals, Waste, or Hazardous Materials				
Waste Management – Hazardous Waste Facility				
Waste Management - Landfill				
Wate Management – Recycling Center				
Waste Management – Scrap and Salvage Yard				
Wate management – Sewage treatment				





## **CONSOLIDATE ZONING DISTRICTS -Draft Code**

Table 4-2: Zoning Districts Transition	ns				
Current Code	Draft Code	Place Types			
R-SF - Single Family Residential	R-SF - Single Family Residential	<ul> <li>Traditional Neighborhoods</li> <li>Center City Neighborhoods</li> <li>Mixed Residential (Limited Applicability)</li> </ul>			
R-TH - Residential Townhouse		<ul> <li>Traditional Neighborhoods (Transition Areas)</li> </ul>			
WC-3 - West College Residential Sub-area 3	R-MX1 - Mixed-density Neighborhood - Low	Center City Neighborhoods     (Strategic Integration)			
GAP - Grant Avenue Parkway Sub-area D		<ul> <li>Mixed Residential</li> <li>Mixed Use (Limited Applicability)</li> </ul>			
R-LD - Low-density Residential					
R-MD - Medium-density Multifamily		Center City Neighborhoods     (Transition Angus)			
WC-2 - West College Residential Sub-area 2	R-MX2 - Mixed-density Neighborhood - Medium	<ul> <li>(Transition Areas)</li> <li>Mixed Residential</li> </ul>			
GAP - Grant Avenue Parkway Sub-area F		<ul> <li>Mixed Use (Limited Applicability)</li> <li>City Corridors</li> </ul>			
LWO - Live Work Overlay					
R-HD - High-density Multifamily	DAAV2 Mined density	<ul> <li>Traditional Neighborhoods (Transition Areas)</li> </ul>			
UN - University Combining	R-MX3 - Mixed-density Neighborhood - High	<ul> <li>City Corridors</li> <li>Downtown (Strategic Integration)</li> <li>City Corridors (Limited Applicability)</li> </ul>			
R-MHC - Manufactured Home Community	R-MHC - Residential Manufactured & Small Format Home Community	<ul> <li>Limited to planned applications in a variety of residential settings according to the development patterns and design criteria in Section 5.05.D</li> </ul>			
GI - Government and Institutional Use	GI - Government and Institutional	<ul><li>Institutional &amp; Employment Center</li><li>Downtown</li></ul>			
LB - Limited Business		Missad Llas			
0 - Offices	C-MX1 - Commercial Mixed-use	<ul> <li>Mixed Use</li> <li>City Corridors</li> </ul>			
WC-1 - West College Residential Sub-area 1	Neighborhood	<ul> <li>Business Flex (Limited Applicability)</li> <li>Institution &amp; Employment Center</li> </ul>			
GAP - Grant Avenue Parkway Sub-area A, B, C & E		(Limited Applicability)			
(New – unmapped upon initial adoption)	C-MX2 - Commercial Mixed-use Community	<ul><li>Mixed Use</li><li>City Corridors</li></ul>			
CC - Center City	CC - Center City	<ul><li>Institutional &amp; Employment Center</li><li>Downtown</li></ul>			
GR - General Retail	CC Concernel Commencial	<ul><li>City Corridors</li><li>Business Flex (Limited)</li></ul>			
HC - Highway Commercial	GC - General Commercial	<ul> <li>Institutional &amp; Employment Center (Limited)</li> </ul>			
CS - Commercial Service					
RI - Restricted Industrial	LIC Light Industrial / Commercial	Business Flex (Limited)			
LI - Light Industrial	LIC - Light Industrial / Commercial	<ul> <li>Institutional &amp; Employment Center</li> <li>Industry &amp; Logistics</li> </ul>			
IC - Industrial Commercial					
GM - General Manufacturing	HM - Heavy Manufacturing	• Industry & Logistics			
HM - Heavy Manufacturing	The fleavy manufacturing	<ul> <li>Industry &amp; Logistics</li> </ul>			

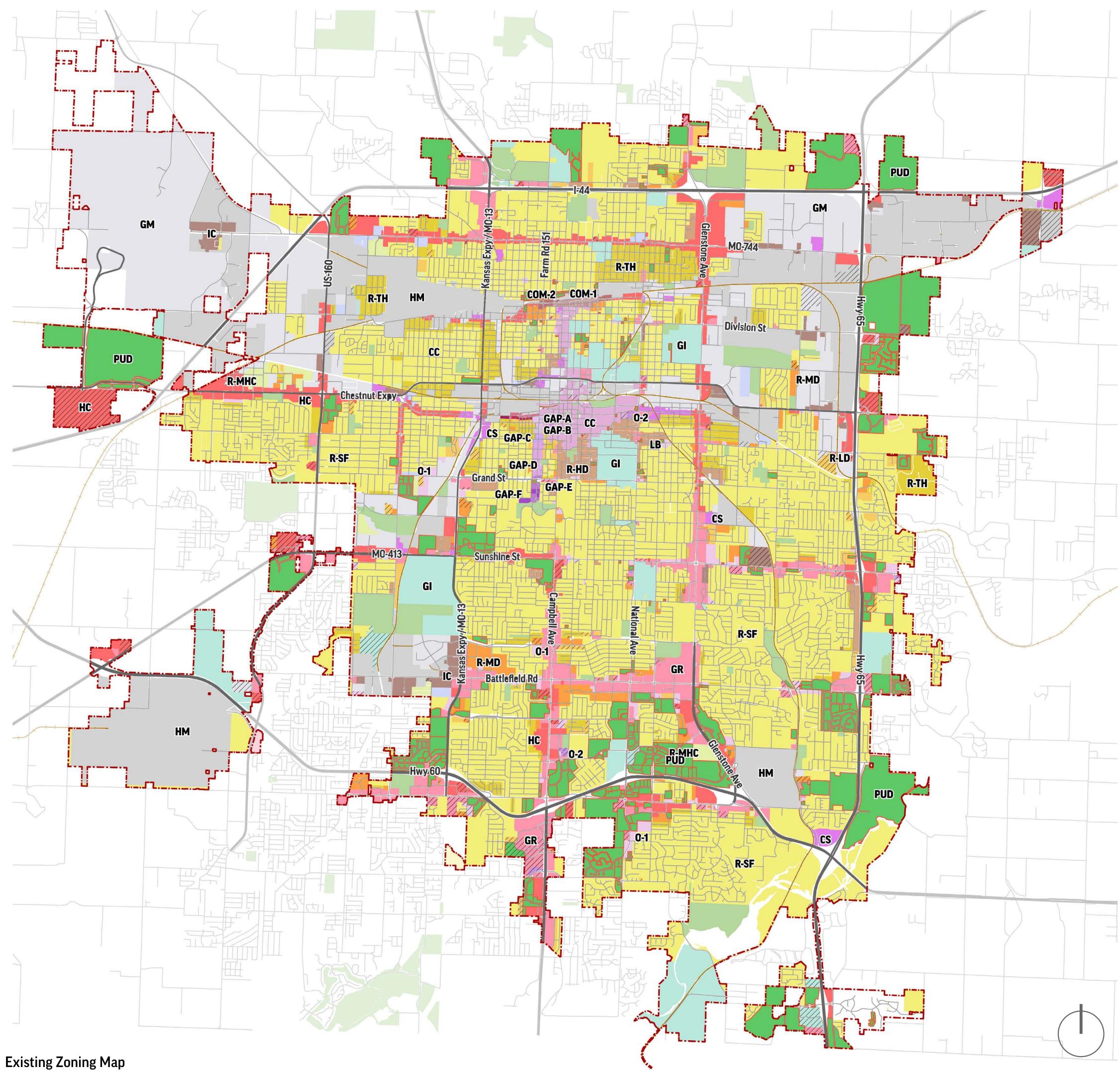










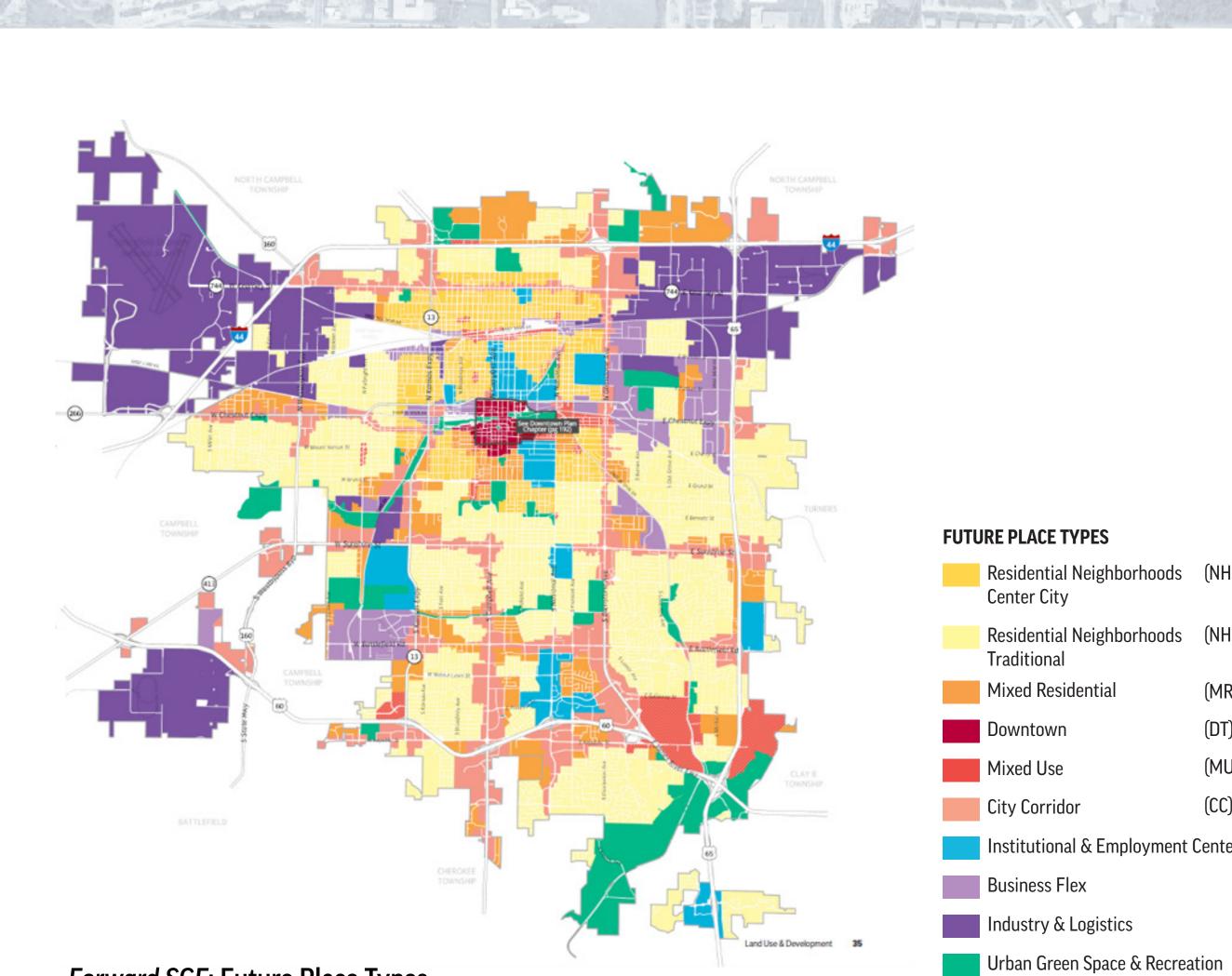


**Community Development Code Update** 

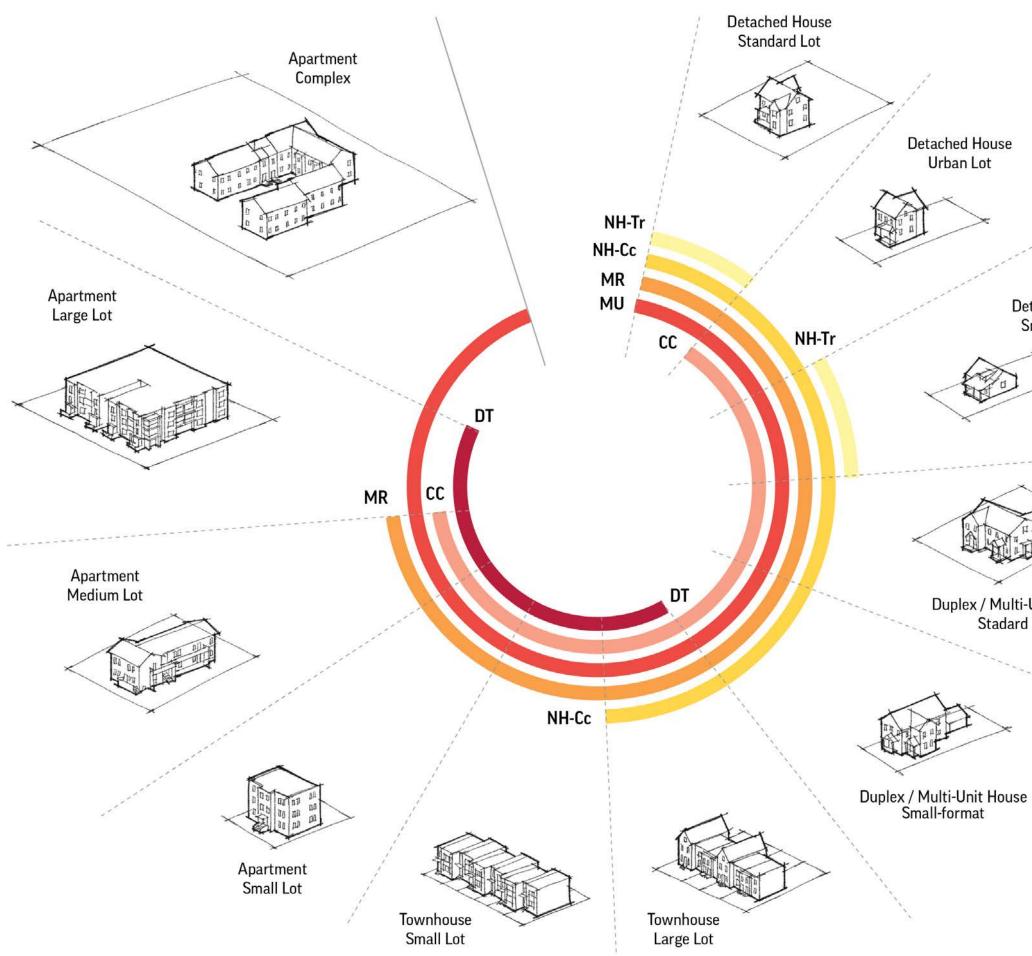
# ZONING MAP







Forward SGF: Future Place Types.



The diagram illustrates the applicability of various residential building types within different Place Types.

> For more information about the **Community Development Code** Update, scan the QR code:





### Residential Neighborhoods (NH-Cc) Residential Neighborhoods (NH-Tr) Mixed Residential (MR) (DT) (MU) (CC) Institutional & Employment Center Industry & Logistics

Detached House Urban Lot Detached House Small Format Duplex / Multi-Unit House Stadard Lot





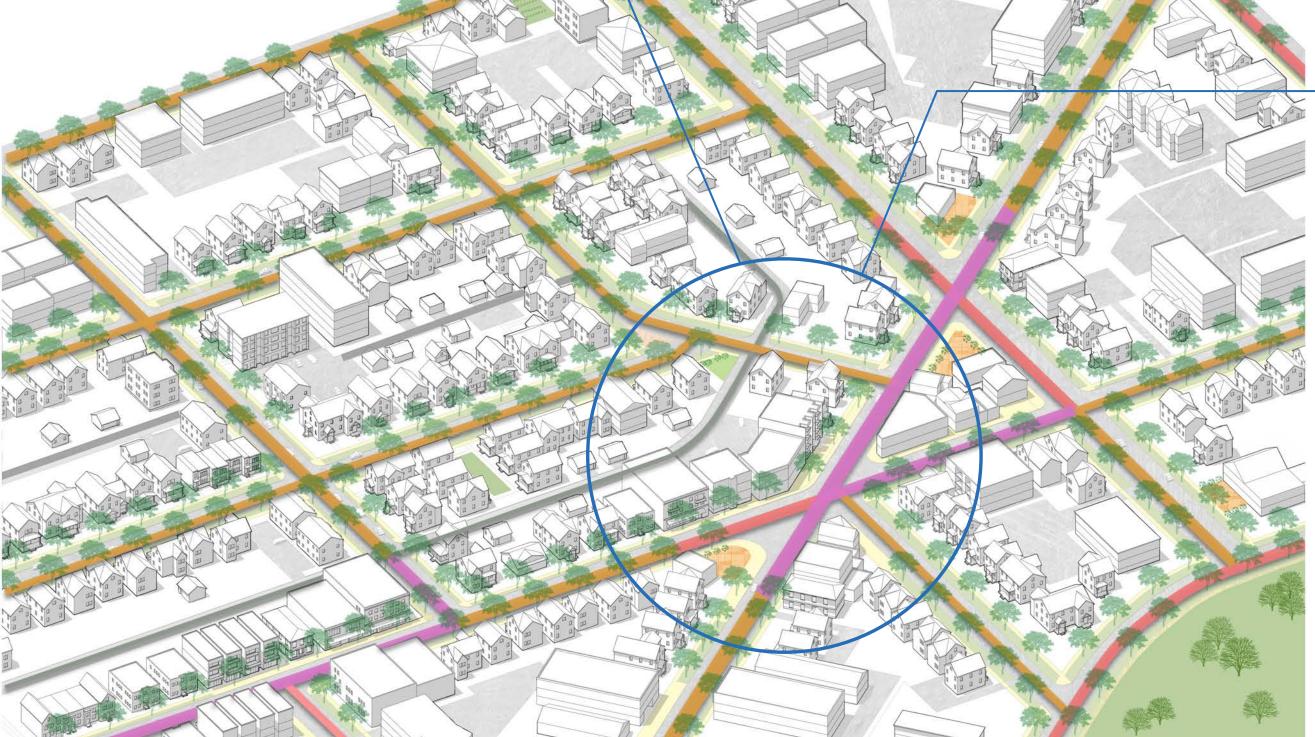
Public realm design is integral to a well-functioning built environment, and comes in the form of streets, sidewalks, pedestrian paths, parks, natural areas, and public open spaces of all scales. Specifically, street and streetscape design plays a major role in shaping community identity and aesthetic appeal as well as

## **IMPROVE CONNECTIVITY**

Connectivity determines how well compatible parts of the community can relate and how people move through and experience a community. The connection between streets (represented by frequency of intersections or block sizes)

and open spaces (where open spaces interface with streets) establishes a framework (or development pattern) that has lasting implications for future development – even as a community changes and places transition over time.

Current Code	Draft Code
<ul> <li>One generic connectivity standard and it does not provide enough connectivity to reflect many existing contexts or the recommendations for several Place Types.</li> </ul>	<ul> <li>Set increased connectivity standards for distinct planning contexts based on development pattern analysis (using existing block structure and Place Type guidance).</li> <li>Permit flexibility in connectivity through built in exceptions or deviations.</li> <li>Coordinate street design types with the connectivity of street networks.</li> <li>Promote internal access and circulation, particularly on streets where access controls will be greater.</li> </ul>
The alley offers efficient internal access and circulation while minimizing car disruptions caused by driveway access along the sidewalk.	



Conceptual illustration of street connectivity.

**Community Development Code Update** 

# **STREETSCAPE / PUBLIC REALM DESIGN**

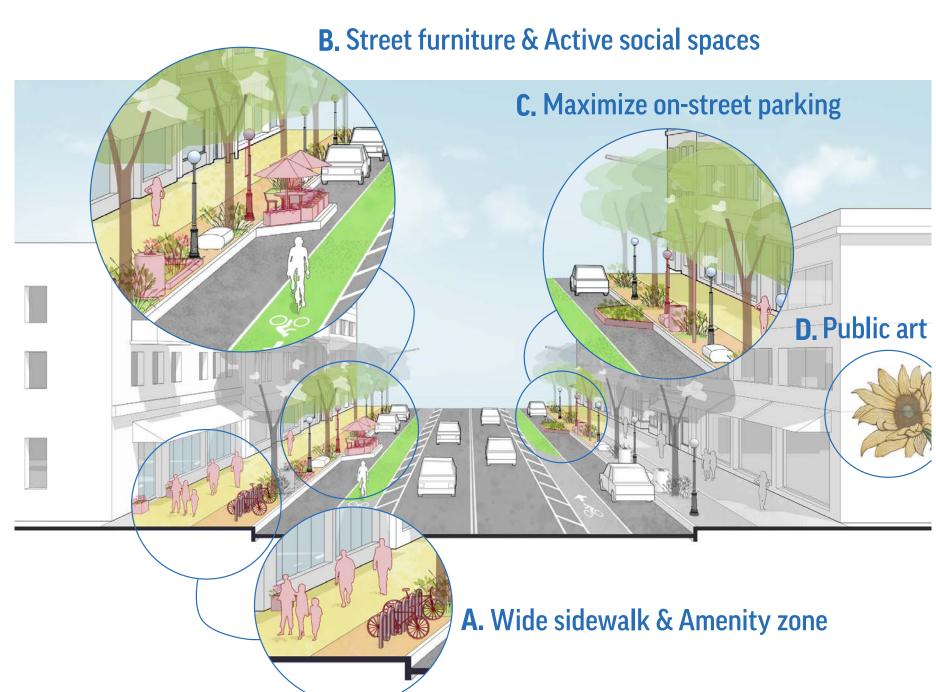
### **Three Planning Contexts:**

- Compact, Walkable High Connectivity
- General Neighborhoods & Corridors -Moderate Connectivity
- Campus, Rural, or Remote Areas Low Connectivity

impacting the safety, efficiency, and functionality of a large portion of the public realm. Setting up design standards for streets enables more consistency across the city and ensures all modes of travel are taken into account when designing and constructing new streets and street improvements.

## **STREET DESIGN**

Complete Streets is a design concept that emphasizes that streets are not just for moving vehicular traffic. Instead, streets should allow for multiple modes of transportation to use the street's right-of-way concurrently (multimodal transportation), and that



Conceptual illustration of a variety of streetscape elements.

### **Multimodal Street**

Right-of-Way Width	80'			
Street Width	52'			
Number of Travel Lanes	2			
Travel Lane Width	11'			
On-Street Parking	Parallel 7' 8' Protected Lane			
<b>On-Street Parking Width</b>				
Bicycle Facility & Type				
Sidewalk	10' Detached			
Amenity Zone: Type & Width	4' Amenity Zone			
Target Speed (Range)	20 - 25 MPH			
Preferred Context	Residential, Mixed-Use, Non-Residential			

**Promote active** transportation

Example of street typology approach.



**Coordinate street design types with the** connectivity of street networks.

- Mixed Use Street **—** Commercial Street
- Neighborhood Street
- Alley

streets are social and civic spaces that impact a city's public image. Springfield adopted a Complete Streets policy in 2014, and Forward SGF reinforces the policy with several goals related to ific street design types.

-orward SGF reinforces the policy with	
Complete Streets, including several sp	ecif

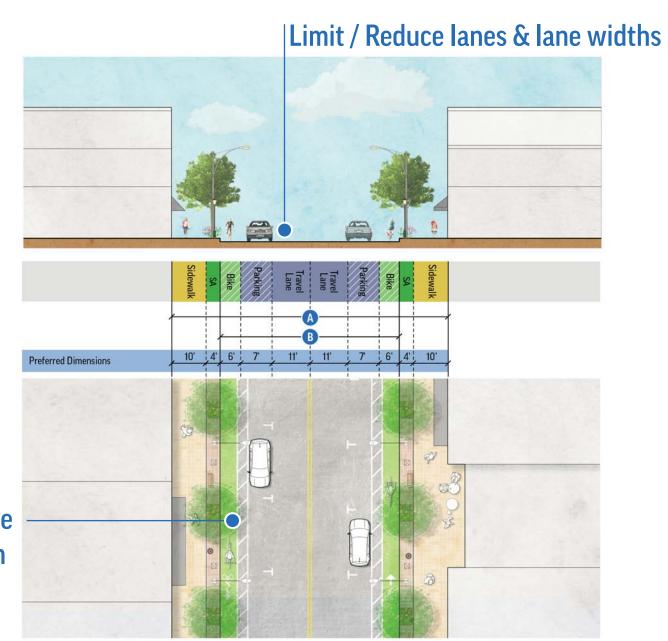
<ul> <li>Defines streets by their</li> </ul>	•
functional class (vehicle speed	
and capacity) and the width	
of their right-of-way (wider	• ,
for higher-order streets), and	
lack any street design and	
streetscape standards.	•
<ul> <li>Limited guidance for the</li> </ul>	
incorporation of sidewalks,	

**Current Code** 

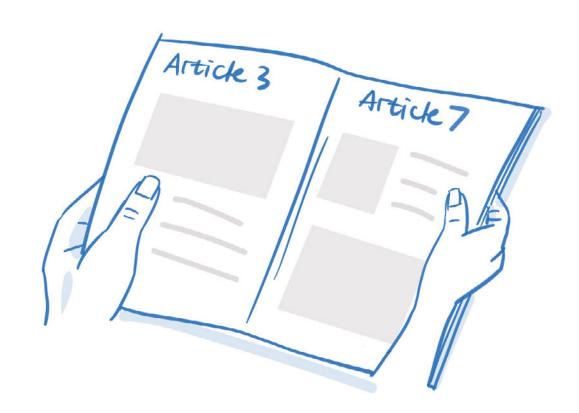
bicycles, parking, amenities, and landscape.

Introduce a c
design types
types to be u
Allow function
collector, loca
with street d

- design types.



User-friendly quick reference sheet highlighting street design elements and context-specific space allocation priorities.



For more information about the **Community Development Code** Update, scan the QR code:



### Draft Code

city-wide concept for street with four distinct design ised in different contexts. onal classifications (arterial, al) to be used in coordination with street design types. Promote certain design types in specific

situations based on the Place Type and connectivity of the street network. Coordinate private site design and development standards with street



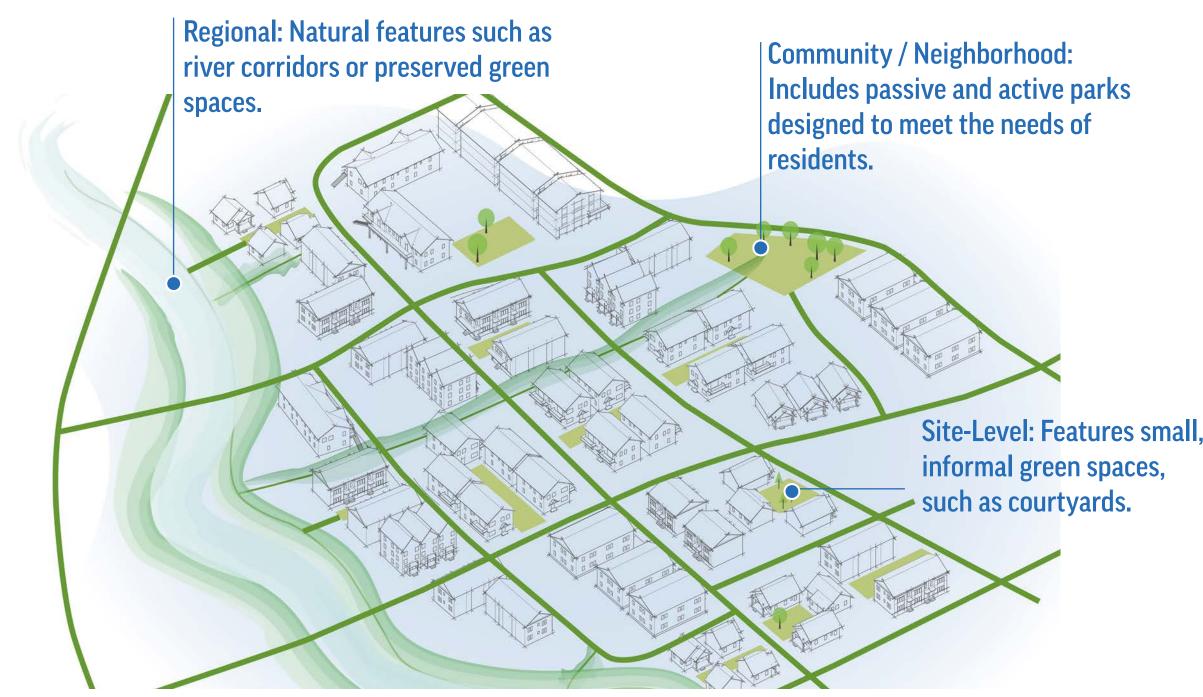
## **OPEN SPACE**

Open space is a critical component of any community, supporting connectivity, creating a framework for development, and providing community gathering space. Open space typologies refer to a defined set open spaces allowing a community to create standards that promote open spaces designed to:

- 1). Fit into and strengthen their surrounding context,
- 2). Contribute to a network of usable and high-quality public spaces, and
- 3). Increase the city's resilience and provide important ecosystem services. The new development code provides the opportunity to tailor a system of open space typologies appropriate to the Place Types established by Forward SGF and that consider the context and function of open spaces throughout the city to promote "Quality of Place" in open spaces city-wide.

Current Code	Draft Code
<ul> <li>Limited requirement for public open space dedication based on relation to trail plans.</li> <li>Addresses common open space only in regards to management and maintenance responsibilities.</li> </ul>	<ul> <li>Open space typologies - a defined set of different equation of open spaces, and helps a communicate open space of open space are most appropriate.</li> <li>Retains the current public open space dedicates provisions.</li> <li>Allows common or private open space system supplement public open spaces, at applicants tion.</li> <li>Coordinates site- or lot- specific open space are credits with areas where common or private space systems were developed.</li> </ul>

### **Open Space At Different Scales**



A conceptual diagram illustrating open spaces across various scales.

## **Community Development Code Update**

# **STREETSCAPE / PUBLIC REALM DESIGN**

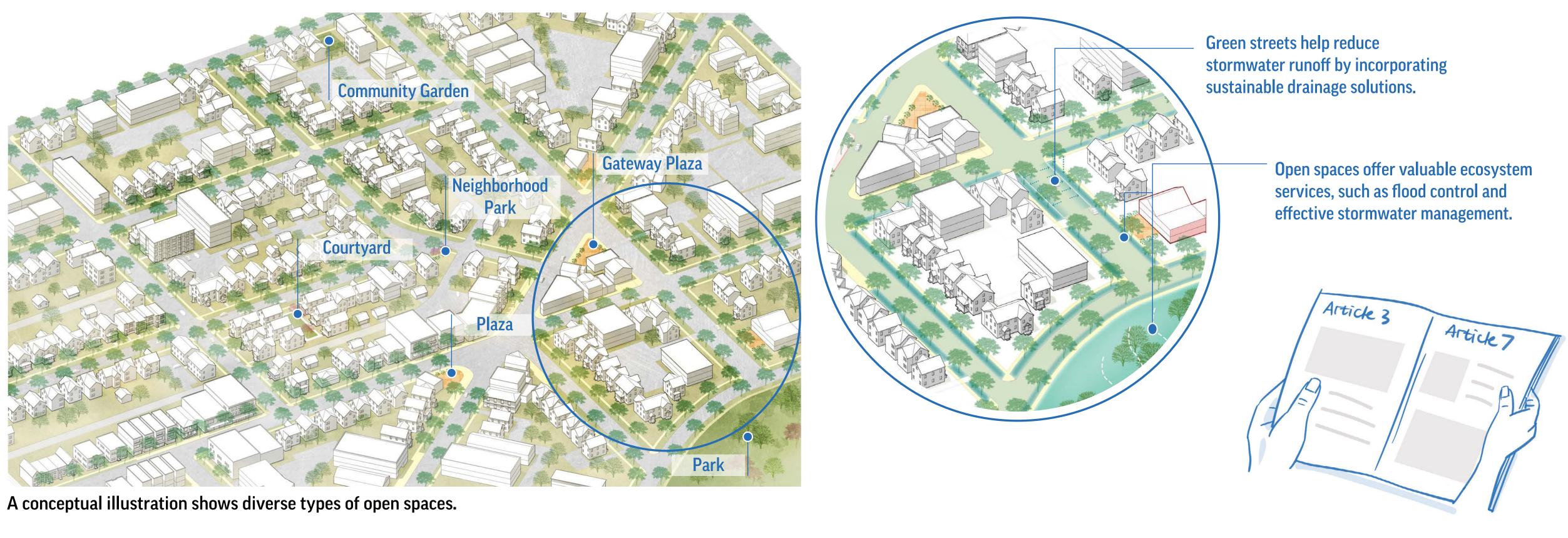
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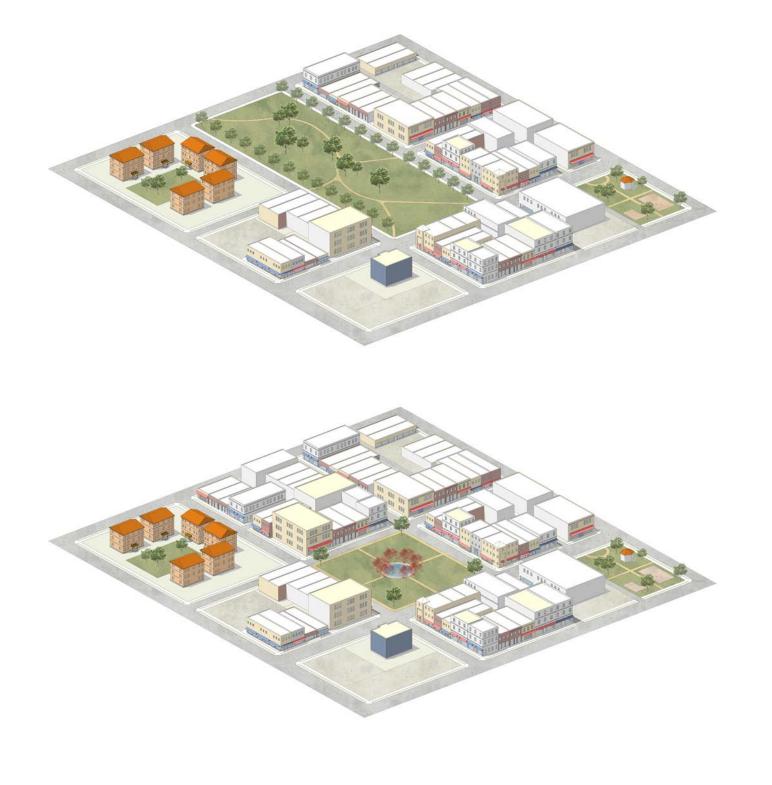
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### Urban

**Civic Spaces:** Such as greens and squares, provide essential open areas within an urban context.







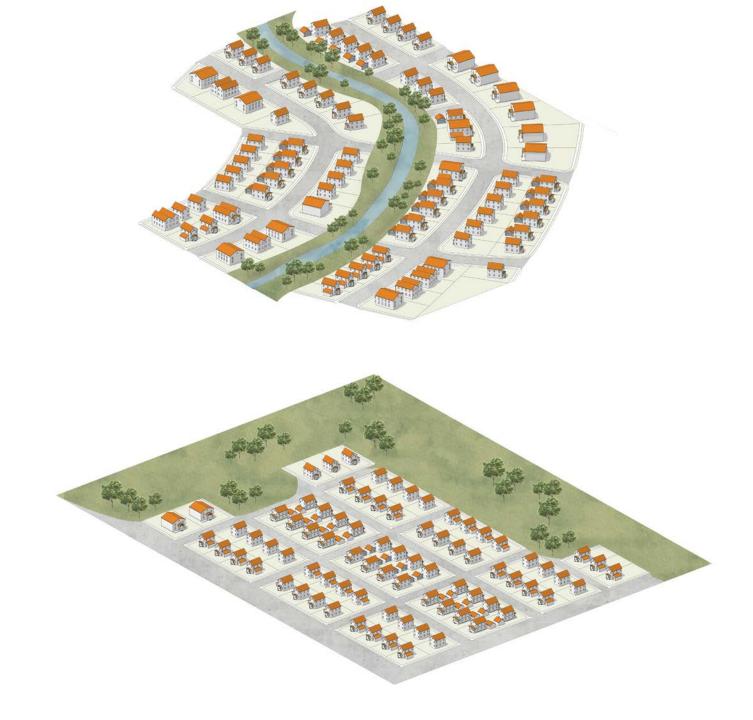
### Neighborhood

Park & Community Garden: Varying in size, serve as vital social spaces for residents.



### Natural

Trail & Natural Open Space / Stream Buffer: Feature valuable natural amenities and ecological resources that require protection.







A significant portion of all cities are dedicated to residential land use, and the housing market is a dynamic system intended to serve the varying desires and needs of residents over time. Housing needs are constantly changing with the condition and supply of the existing housing stock and shifting demographics. Measuring housing based on density (number of units per acre) is a conventional approach, and the current development code approach, to regulating housing. However, this approach does not effectively address the more important design characteristics residents care most about, and

## **BUILDING TYPES OVER DENSITY**

Density (or dwelling units per acre) is a conventional way to measure the intensity of residential development. However, this measure is abstract and incomplete. Variables like the size of housing units, the format and footprint of the building, the lot

pattern and configuration, and the scale, massing and design of buildings all have far more significant impacts on whether projects are compatible with their surroundings than how many units per acre of land they equate to.

### **Current Code**

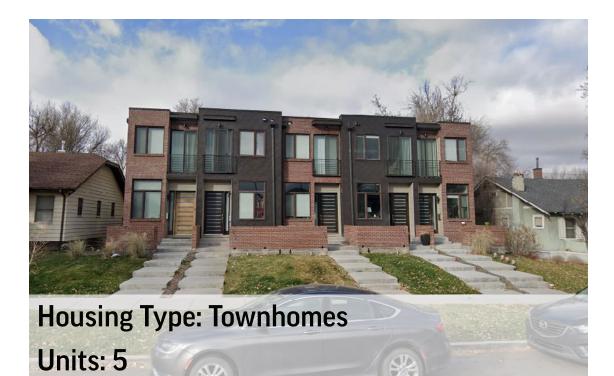
• Establishes some standards based on building types, but then others are based on density or insignificant distinctions for each type between districts.

### **Draft Code**

Proposes a complete range of building types based on lot size, building scale, and unit configurations; established defined standards for each type; then allocates a compatible range of types within each district. Lower-scale districts will have virtually no changes from the current standards, while upper scale districts will have more compatible options for housing.



Housing Type: Detached Single-family Units: 1



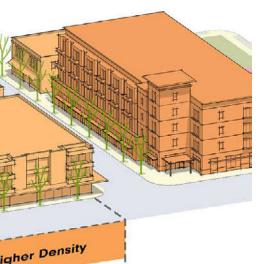




**Community Development Code Update** 

Missing Middle Housing Type.

# NEIGHBORHOODS & HOUSING



**Conceptual illustration showcasing diverse** housing types: small-lot detached homes, missing middle housing options (e.g., duplexes, townhomes, and triplexes), and mid-rise, higher-density developments.





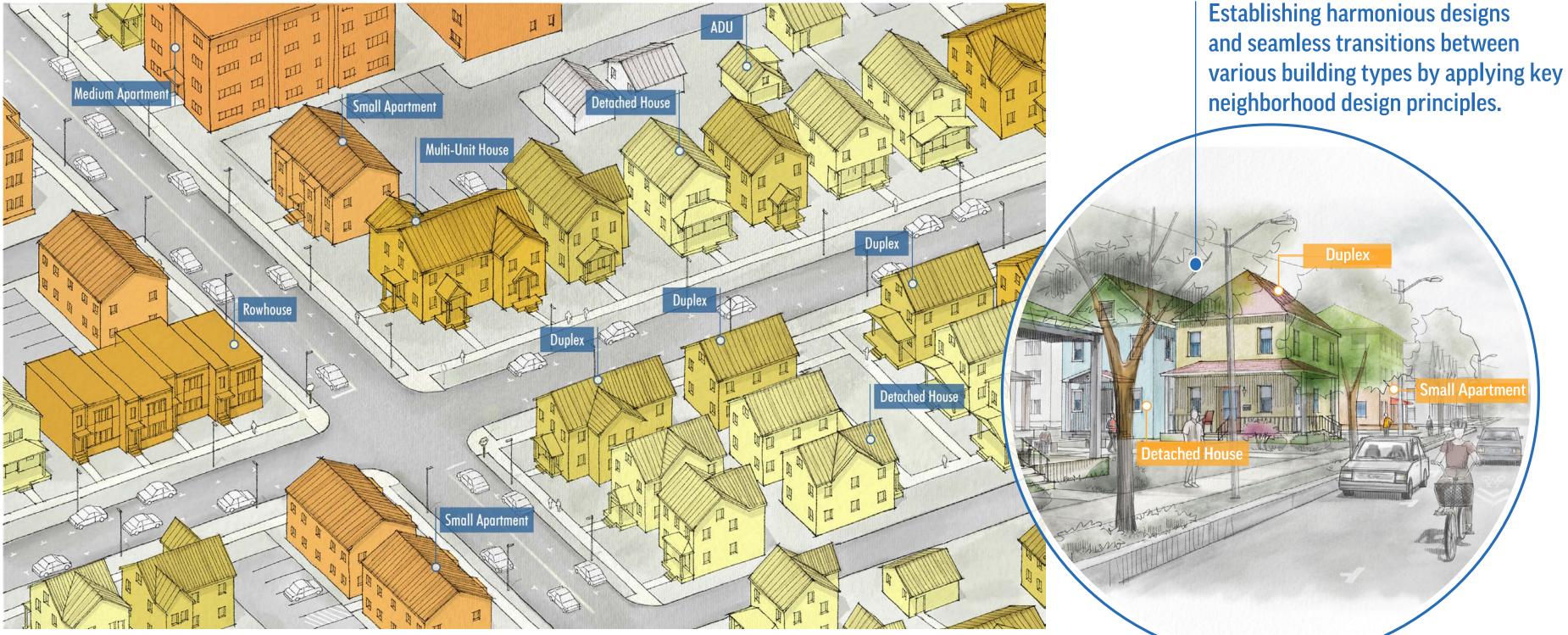
**Housing Type: Multiunit Housing** Units: 3



even the same building type and scale can produce many different densities based on the configuration of dwelling units within. Similarly, the way neighborhoods are designed plays a significant role in establishing the quality, function, and character of residential settings. Following a few basic neighborhood design patterns can allow a broader range of compatible building types to fit in and even create compatible designs and transitions between different building types.

## **MIX THE TYPES**

The building type approach enables a mix of housing options to be more easily integrated into neighborhoods. This results from both a range of similar scale buildings allowing different unit configurations, and from more effective transitions between



types.

		Minin	num Lot Standard	ls		Building Sta	ndards		Zone	District	'C	= Pern = CUP	
Building Type	# of Principal Dwelling Units	Area	Width	Open Space	Height[3]	Front [2]	Setbacks Side	Rear	R-SF	R-MX1	R-MX2	R-MX3	CHIMIC
Detached House –Standard Lot	1	6K	50′ +	40%	32' 2.5 stories	25′	5′	30'	Ρ	Ρ		•	
Detached House – Urban Lot	1	4K	35′ - 50′ [1]	30%	32' 2.5 stories	25′	3'	30'		Ρ	Ρ		F
Detached House – Small Format	1	2К	25' – 35' [1]	20%	25' 2 stories	25′	3'	20'	С	С	Ρ	Ρ	F
Duplex / Multi-unit House	2 - 4	6K 3K / unit min	50' + [1]	40%	32' 2.5 stories	25′	5′	20'		Ρ	Ρ	Ρ	
Townhouse – <i>Large Lot</i>	3 - 6	2.4K / unit min. 20K total max.	20' / unit min. 150' total max	30%	40' 3 stories	15' - 25'	5′	20'		Ρ	Ρ	Ρ	
Townhouse – <i>Small Lot</i>	3 - 8	1.5K / unit min. 16K total max.	14' / unit min 125' total max	20%	40' 3 stories	15' – 25'	5′	20'			Ρ	Ρ	
Apartment – <b>Small Lot</b>	3 - 12	1.5K / unit min. 20K total max.	50′ – 150′	20%	52' 4 stories	15' - 25'	5′	20'			Ρ	Ρ	
Apartment – <i>Medium Lot</i>	13 - 40	1.5K / unit min. ¼ block max.	100' – 200'	20%	65' 5 stories	15' – 25'	5′	20'			Ρ	Ρ	
Apartment – <i>Large Lot</i>	13 +	1.1K / unit min. ½ block max.	100′ – 300′	20%	n/a'	15' – 25'	5′	20'				Ρ	
Apartment - <b>Complex</b>	17.7 du/ac	8.5K min/ 2.45 K / unit min.	100' +	30%	40' 3 stories	25′	5′	20'				Ρ	
Civic / Institutional Buildings (permitted nonresidential uses)	n/a	20K	200'	40%	40' 3 stories	25′	25'	30'	Ρ	Ρ	Ρ	Ρ	F

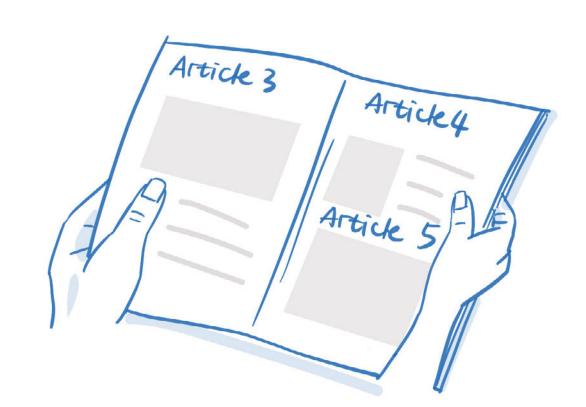




different building types on a block- or neighborhood-scale. These patterns often enable more strategic locations of smaller-scale, higher intensity projects all within a compatible neighborhood design and pattern.

A conceptual illustration of a neighborhood showcasing a harmonious integration of diverse housing

A simple and clear approach to building types promotes the development of neighborhoods with diverse housing options.









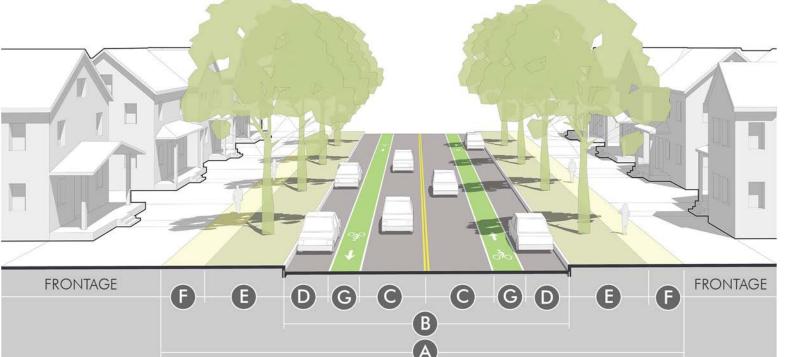
## **NEIGHBORHOOD DESIGN**

Forward SGF recommends more housing options and a greater mix of housing types within some neighborhoods and Place Types. To address this, the new development code proposes a building type approach to ensure compatible scales of buildings and appropriate transitions between building types and an increase emphasis on neighborhood design. Neighborhood design includes design of all elements that contribute to neighborhood character:

- Streetscapes and open spaces;
- Building types and formats; and
- Frontage design.

### Public Realm Design - Streetscape & Open Spaces







Pedestrian Mixed-use

Parkway / Bikeway

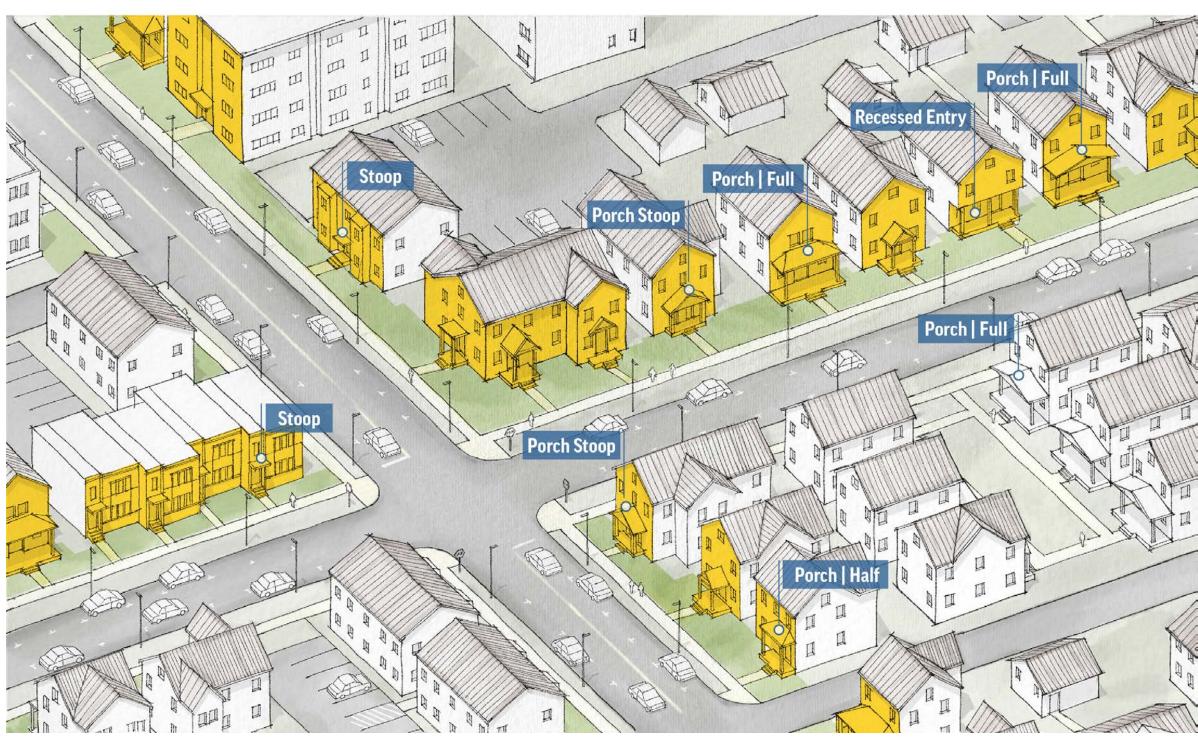
**Community Development Code Update** 

NEIGHBORHOODS & HOUSING

### **Current Code**

- Design standards in the current code are based on either building types (i.e. massing standards for town houses) or land uses (i.e. multi-family design standards)
- Context-based approaches adjust standards by neighborhood type or building type -• Some districts use planned zoning to have context-specific standards. Many of these reflect concepts and principles similar to what is in the proposed new code. or both.
- Otherwise neighborhood design is focused on mitigating impacts and buffering / separating individual projects.

### Private Development - Frontage Design & Building Form / Format



Conceptual illustration of a neighborhood emphasizing thoughtful frontage design.

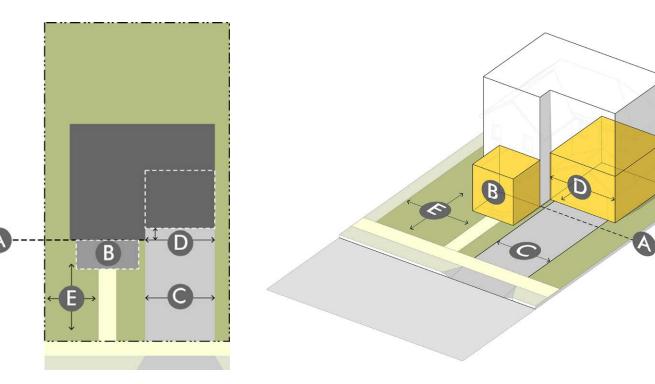
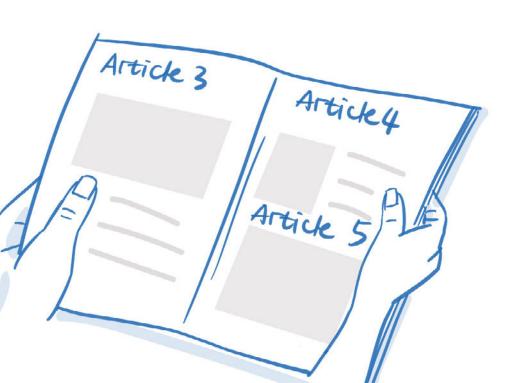


Table 5-3: Residential Frontage Types & Design Standards								
Frontage Element		Terrace Frontage	Neighborhood Frontage	Suburban From				
Front Building Line 🛛 🗛		10' – 25'	25' – 50'	25' +				
Front Entry Fe	ature 🖪	Required, See Section 5.04.B.2	Required, See Section 5.04.B.2	Optional				
Driveway Width (max)		15% of lot width, up to 20'	20% of lot width, up to 24'	40% of lot width, up				
Garage Limitations D		<ul> <li>20% of facade;</li> <li>35% if 12'+ behind FBL</li> <li>35% if 12'+ behind FBL</li> </ul>		<ul> <li>50% of facade;</li> <li>No limit if 50' + set</li> </ul>				
Frontage Landscape 🕒		75% minimum	60% minimum l	45% minim				
	R-SF							
	R-M1							
Application	R-M2							
	R-M3	•						
	R-MHC							

Example of frontage design standards.









### Draft Code

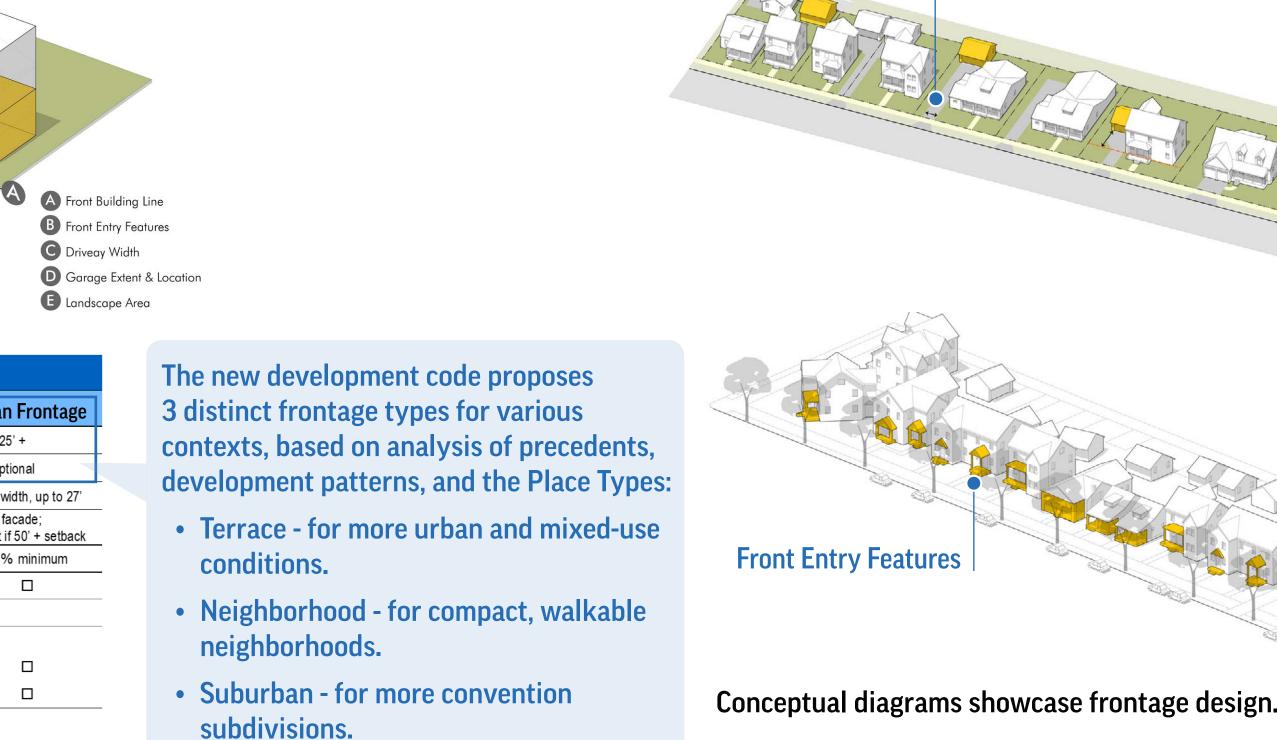
- Subdivision regulations shape the context and patterns of different neighborhoods. • A city-wide approach to neighborhood design focuses on a few basic elements (streetscapes, frontages, and building types).
- Alternative patterns based on open space design add options for courtyard housing, cluster housing, or other master planned housing projects.

Frontage design addresses three key aspects of how sites and buildings relate to the streetscape:

- 1). The placement and orientation of the buildings
- 2). The extent and location of parking (driveway widths, garage extent / location, or surface parking); and
- 3). Facade design including building entrances and social space related to entries.

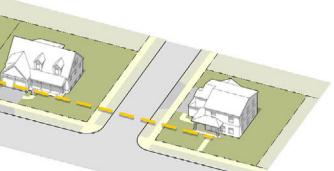
# Front Building Line

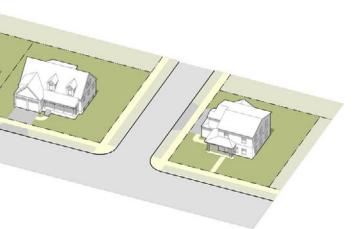
Driveway Width & Garage **Extent & Location** 

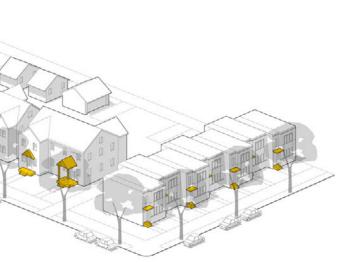












Forward SGF recommends shifting the planning focus from use to design; emphasizing Quality of Place; implementing a context-based approach to distinct places; and investing in and beautifying the city's corridors. Springfield's centers and corridors include both legacy walkable destinations (Downtown, Commercial Street, Pickwick) as well as major thoroughfares (Gladstone Avenue and Sunshine).

## **SCALE & INTENSITY OF USE**

Scale and intensity of use is impacted by several things beyond just the land use activity. The size of lots, the arrangement and footprint of buildings, and the extent that the use or building will require large amounts of vehicular access and parking, or whether it is reliant on surrounding land uses and other access strategies all affect the scale and intensity of uses.

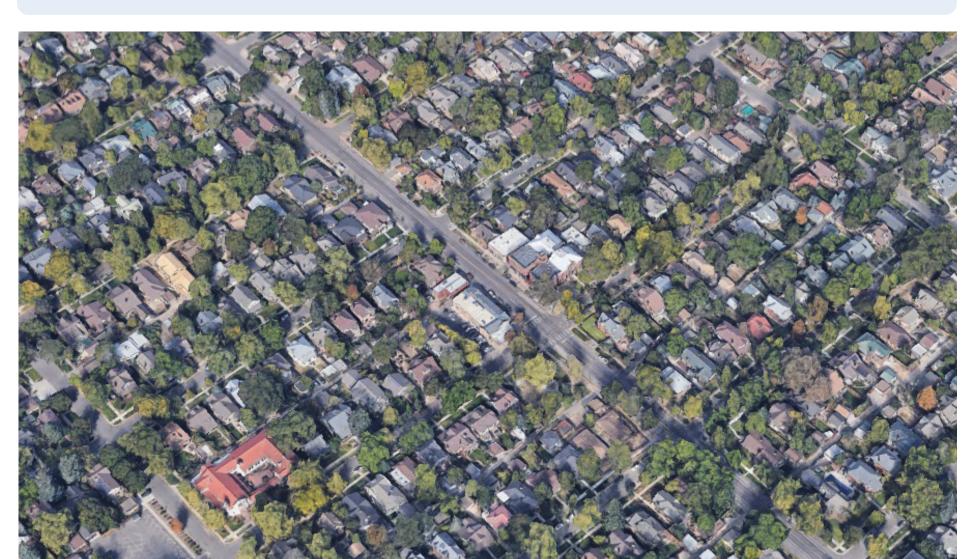
	Minimum Lot Standards				Building			
Zoning District	Size	Frontage Width	Open Space	Front [1]	Interior Side [2]	Street Side [1]	Rear [2]	Height [3]
C-MX1 – Commercial Mixed- use Neighborhood	30K s.f. max	25' – 150'	20%	25'	n/a	15'	20'	40' / 3 stories
C-MX2 – Commercial Mixed- use Community	60K or ½ block max.	25' – 150'	10%	0' - 15'	n/a	0' - 15'	n/a	65' / 5 stories
CC – City Center	60K or ½ block max	25' – 300'	n/a	0' -15'	n/a	0' - 15'	n/a	n/a
GC – General Commercial	n/a	50' +	20%	25'	n/a	25'	n/a	n/a
GI – Government & Institution	n/a	50'+	20%	25'	n/a	25'	n/a	n/a
LIC – Light Industrial Commercial	n/a	50' +	15%	25'	10'	25'	10'	40'
HM - Heavy Manufacturing	n/a	50' +	15%	25'	n/a	25'		n/a

[1] Front and street side setbacks may be modified on a blockby-block basis, subject to the frontage design

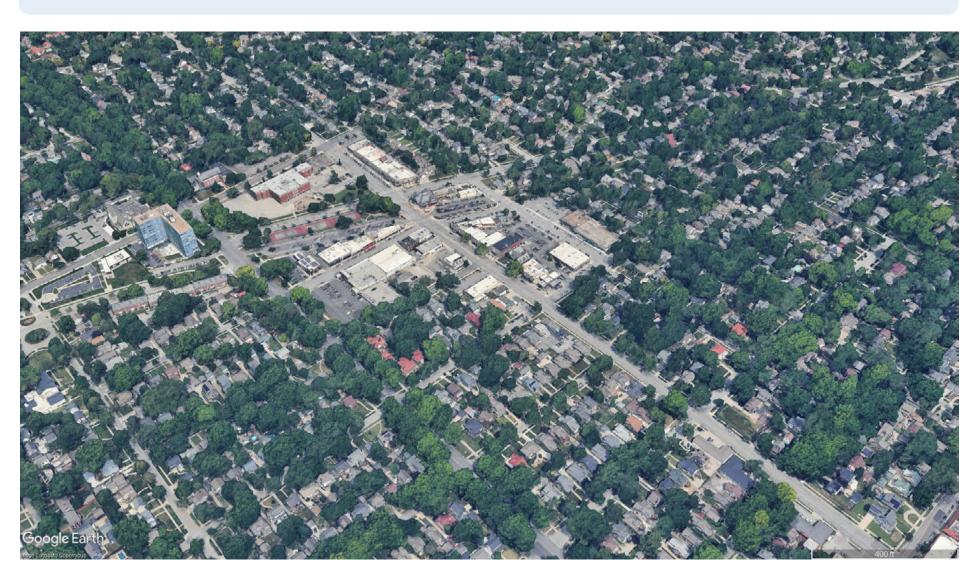
standards in Section 6.04.B. [2] Non-street setbacks indicated as "n/a" shall be as specified by the building code for each class of building. However, greater setbacks may be necessary to meet the building design standards or landscape standards applicable to a particular district, use, or building.

[3] In any district other than CC, lots abutting an R-SF lot shall comply with a 30-degree bulk plane at the abutting lot

### Neighborhood



Park Hill, Denver, CO



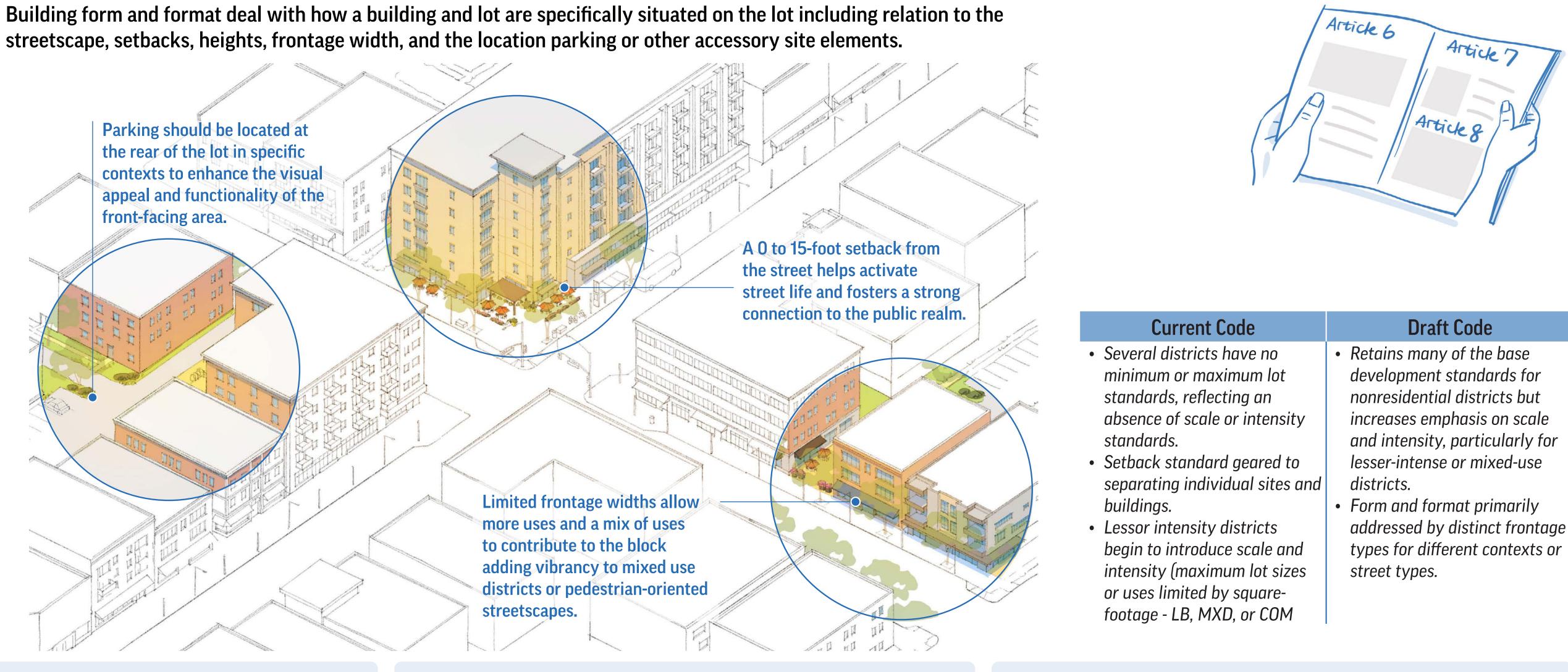
Brookside, Kansas City, MO

**Community Development Code Update** 

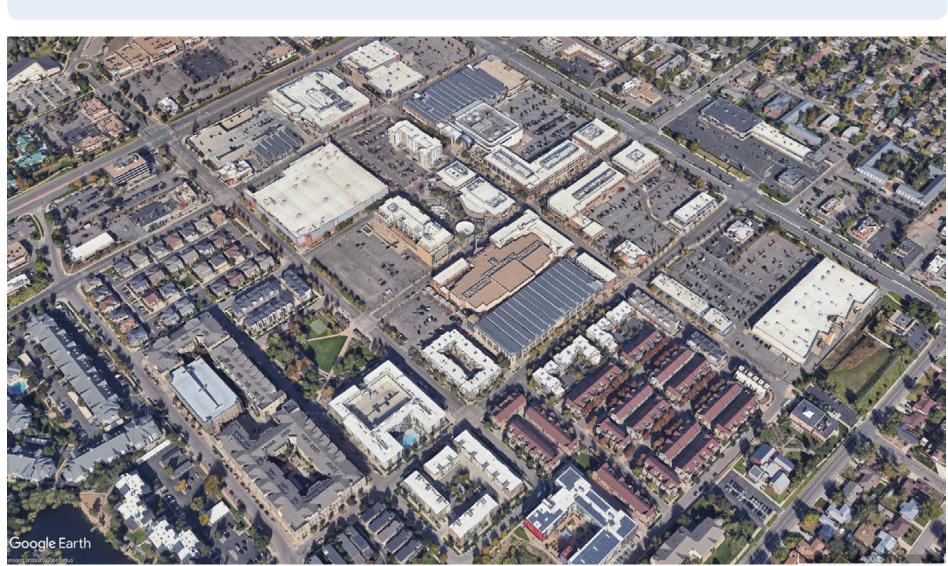
# **CONTEXT BASED PLACES**

Additionally, emerging mixed use development projects may occur in these contexts or in new corridors and centers with similarly distinct attributes and development patterns. A context-based approach to Place Types and zoning districts focuses on two key elements - the scale and intensity of uses permitted within districts and the form and format of buildings enabled by the development standards.

## **BUILDING FORM & FORMAT**



### Community

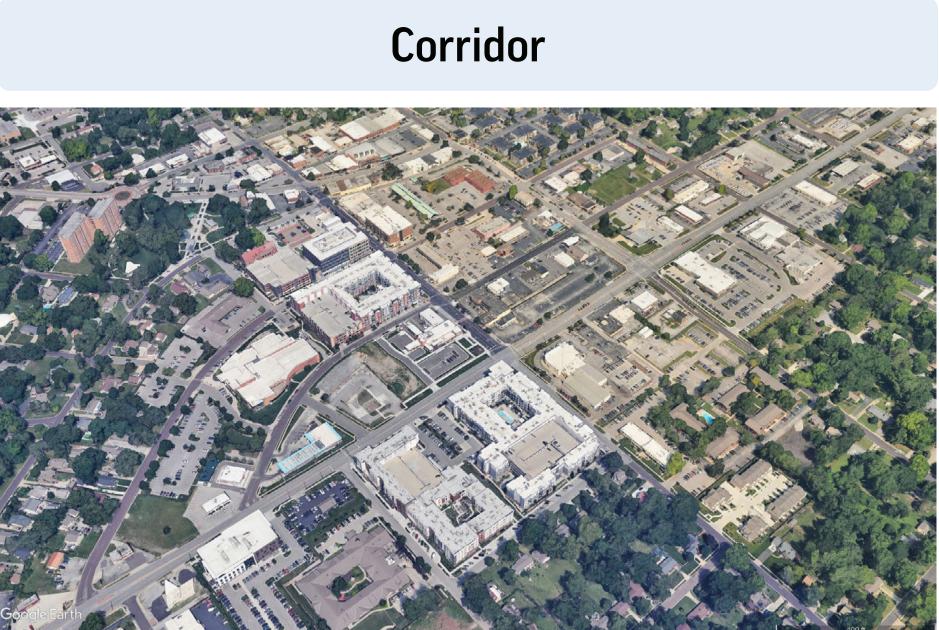


Belmar, Lakewood, CO





Regional



Metcalf Ave., Overland Park, KS

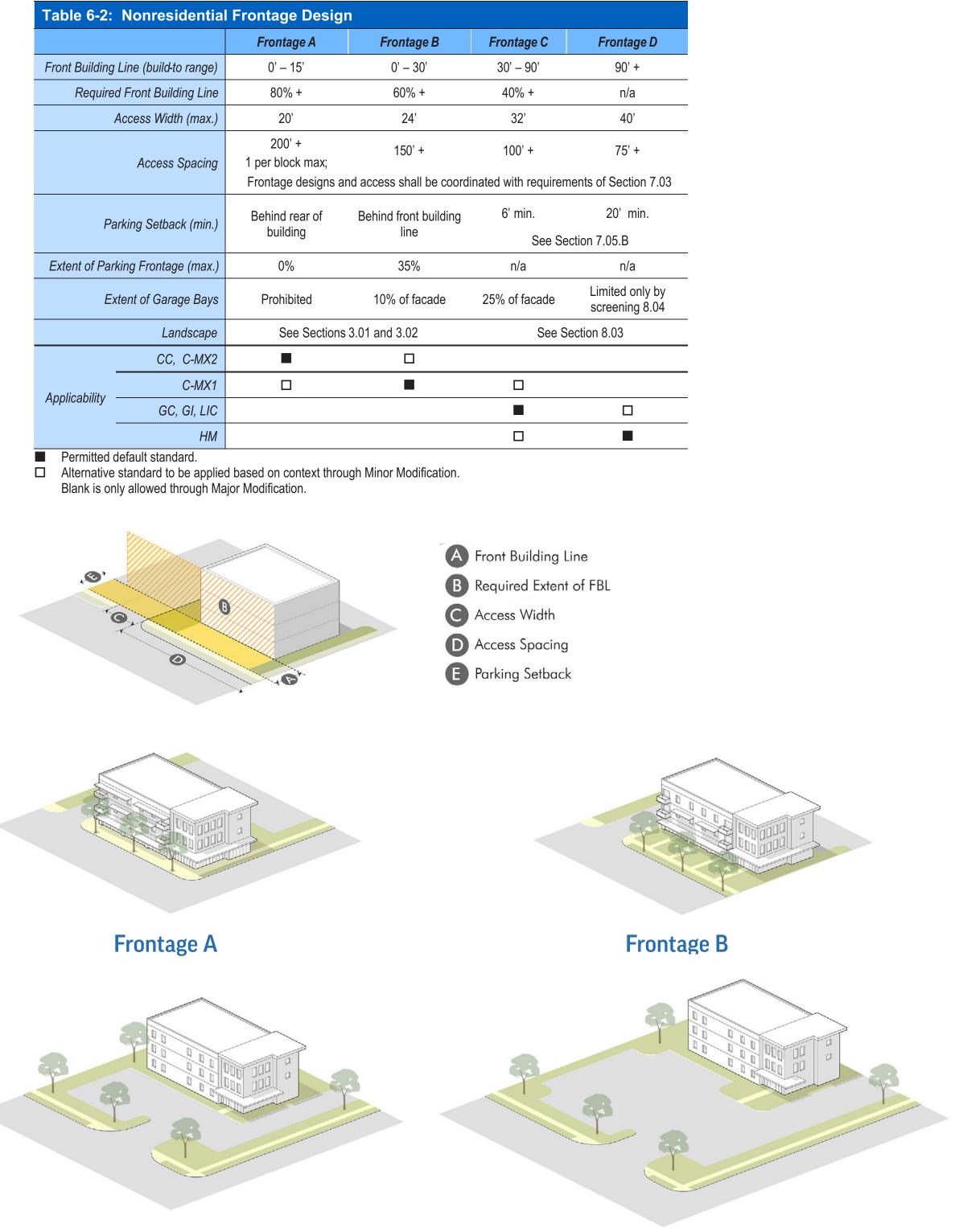




## **BUILDING & SITE DESIGN**

Building and site design standards for mixed-use and non-residential places is based on a simplified and uniform approach to things the current code is already addressing - frontage designs, building design, and site/landscape design. However, to account for the wide variety of contexts noted above - four distinct design packages are included based on the frontage types:

### Frontage Design



Frontage C

Frontage D

Frontages in urban conditions (Frontage A) prioritize building facades with human-scale details and streetscape amenities. Frontages in suburban or automobile oriented corridors prioritize landscape buffers, internal circulation, and screens and buffers to mitigate impacts.

## **Community Development Code Update**

**CONTEXT BASED PLACES** 

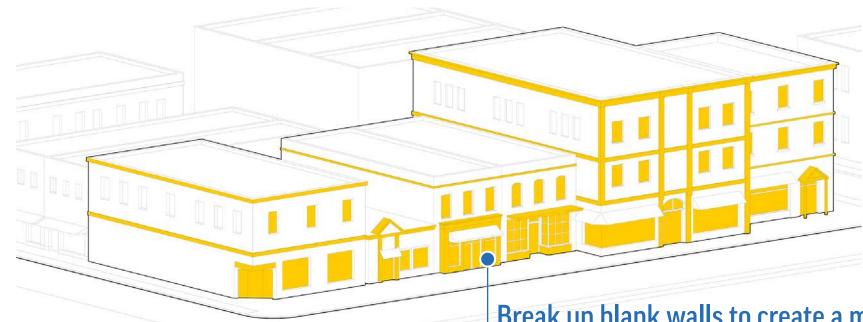
### **Building Design**

Refines the scale and form of buildings beyond the basic setback, height and lot coverage standards by breaking down the volume into smaller scale masses and relating to spaces around the building with façade composition and architectural details.

Table 6-3:	Nonresident	al Building Des	sign		
		Frontage A	Frontage B	Frontage C	Frontage D
Massing & Modulation		50' / 500 s.f.	100' / 1,000 s.f.	150' / 2,000 s.f.	200' / 4,000 s.f.
Entry Feature Spacing		50' max.	75' max	150' max 1 per 100' avg	1 per building
First Story Transparency		60% - 90%	40% - 90%	40% - 90% w/in 50' of entry	40% - 90% w/in 25' of entry
Upper Story Transparency		15% - 40%	15% - 40%	15% - 40% n/a for industrial buildings in LIC, HM	15% - 40% n/a for industrial buildings in LIC, HN
	CC, C-MX2				
Applicability	C-MX-1				
Applicability -	GC, GI, LIC				
	НМ				

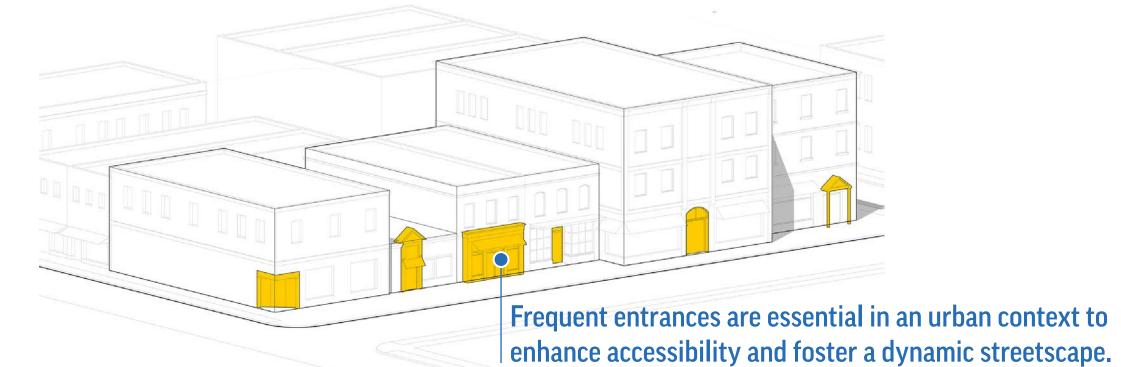
Permitted default standard

Alternative standard to be applied based on contextthrough Minor Modifications Blank is only allowed through Major Modification

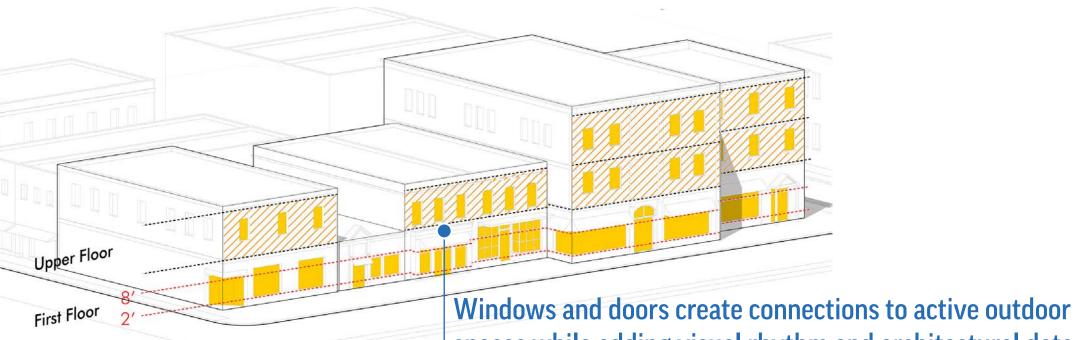


**Massing & Modulation** 

Break up blank walls to create a more pedestrian-friend environment and improve visual appeal.



**Entry Feature Spacing** 



spaces while adding visual rhythm and architectural detail to the façade.



**Upper Story Transparency** 







### Site Design

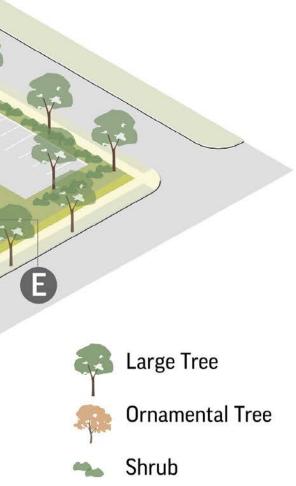
t	Current Code	Draft
d al	<ul> <li>Design standards are generally the same for all nonresidential districts.</li> <li>Only special districts begin to address design based on distinct contexts (these districts use strategies similar to the proposed code).</li> </ul>	<ul> <li>Frontage and building destreet type / frontage type</li> <li>Flexible parking standard landscape based on park</li> <li>Landscape standards browners and streetscape, frontage, park</li> </ul>
	A Streetscape	
	<ul><li>B Frontage &amp; Foundation</li><li>C Parking</li></ul>	B
	D Buffer	
ndly	E Civic & Open Spaces	
	Example of landscape design elements to consid	der.
	impact of pa	andscaping helps mitigate the rking areas on the public realm nd integrating them into the su

For more information about the **Community Development Code** Update, scan the QR code:





### ft Code design standards based on ype (4 options). ards with design and rking area size and location. roken down by site elements parking, open space, and



e visual m, enhancing surroundings.

